

**FREEDOM OF INFORMATION
AND
PRIVACY ACTS**

**SUBJECT: CUSTODIAL DETENTION
SECURITY INDEX**

FILE NUMBER: 100-358086

SECTION : 43



FEDERAL BUREAU OF INVESTIGATION

NOTICE

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DATE: October 3, 1958

TO :

FROM :

SUBJECT: SECURITY INDEX

During the past week, 16 cards were added to the Security Index and 14 cards were cancelled, a net increase of 2.

The Security Index count as of today is 12,857.

ACTION:

None. For information.

Office Memorandum • UNITED STATES GOVERNMENT

DATE: October 2, 1958

TO :

FROM :

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS
COMMUNIST INDEX
INTERNAL SECURITY - C

SAC Letter 56-56 (L), 10-30-56, set up procedures for the Communist Index (CI). The purpose was to eliminate cases which had no substance and to establish a reservoir of subjects who, in the light of ever-changing conditions, should continually be borne in mind with a view toward possible future investigations under the Security Index (SI) Program. The Communist Index Program has been followed closely. It is now the correct time to give closer consideration to each of these individual cases because of the present international tensions coupled with the planned reconstitution of the Communist Party (CP) around newly developed issues. Analysis and investigation of each of these cases should be most productive in the development of informants; in the development of new evidence to strengthen the SI; and the identification of subjects who, while they have dropped from the CP in a bookkeeping sense on the basis of the Khrushchev revelations, still retain a militant communist attitude.

The Washington Field, Newark, and New York Offices were contacted and advised they have, respectively, 360, 670, and 4600 CI cases. Each of these three offices advised they considered this a most desirable program. The reopening and investigation of these cases will be made in equal monthly divisions for one year. We are instructing the field to submit statistics and accomplishments quarterly. This program will be followed closely and completed 10-15-59.

ACTION:

If you agree, the attached letter to all Special Agents in Charge will be transmitted.

Enclosure

Office Memorandum • UNITED STATES GOVERNMENT

DATE: October 8, 1958

TO :

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

Index - General ✓

SYNOPSIS:

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in espionage, internal security, security matter and foreign intelligence cases in classifications 65, 100 and 105. Status of these cases as of September 30, 1958, is set forth herein.

In September, there was an increase in pending active matters in the entire field in the security classifications from 14,327 to 14,512. Delinquent matters decreased from 1,439 to 1,285. The percentage of delinquent matters decreased from 10% to 8.9%.

Letters are being sent to the offices indicated by asterisks on page five herein, commenting on their delinquency and pointing out the necessity of bringing their security cases to a current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the October, 1958, administrative reports.

Memorandum for [redacted]
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

DETAILS:

The September, 1958, administrative reports from all offices reflect that the total pending active matters in classifications 65, 100 and 105 increased from 14,327 to 14,512. Delinquent items decreased from 1,439 to 1,285. The percentage of delinquent items decreased from 10% to 8.9%.

The following statistics reflect the status of pending work, including both pending active and pending inactive matters, and delinquency for all field divisions for the last four months.

TOTAL PENDING MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Classification</u>	<u>6/30/58</u>	<u>7/31/58</u>	<u>8/31/58</u>	<u>9/30/58</u>
65	802	808	726	678
100	11,805	11,083	10,985	11,174
105	<u>5,171</u>	<u>4,903</u>	<u>4,847</u>	<u>5,019</u>
Total	17,778	16,794	16,558	16,871

TOTAL DELINQUENT MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Classification</u>	<u>6/30/58</u>	<u>7/31/58</u>	<u>8/31/58</u>	<u>9/30/58</u>
65	42	25	19	28
100	1,173	955	968	822
105	<u>562</u>	<u>377</u>	<u>452</u>	<u>435</u>
Total	1,777	1,357	1,439	1,285

2524

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices since January 31, 1958.

CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
1/31/58	15,447	1,453	9.5%
2/28/58	15,503	1,470	9.4%
3/31/58	16,395	1,924	11.7%
4/30/58	15,735	1,503	9.6%
5/31/58	15,798	1,841	11.7%
6/30/58	15,246	1,777	11.7%
7/31/58	14,295	1,377	9.6%
8/31/58	14,327	1,439	10.0%
9/30/58	14,512	1,285	8.9%

Status of Security Work in 12 of the Larger Offices

The following statistics reflect the progress of the 12 larger offices we have been closely following since December, 1951. These offices have approximately 81% of the total Security Index cards and a high percentage of the pending work and delinquency in classifications 65, 100 and 105.

Memorandum for [REDACTED]
Re: DELINQUENCY IN SECURITY INVESTIGATIONS
[REDACTED]

STATISTICS FOR 12 OFFICES'
SECURITY INDEX COUNT AND FOR
65, 100 AND 105 MATTERS

Office	Security Index Cards	Pending Active Matters		Percentage Delinquent	
	9/15/58	8/31/58	9/30/58	8/31/58	9/30/58
New York	3283	3622	3614	10.5%	10.6%
Los Angeles	2442	1383	1373	19.5%	7.4%
San Francisco	1260	1048	1187	12.6%	9.9%
Chicago	942	765	821	12.3%	8.5%
Detroit	459	543	625	4.2%	6.1%
Philadelphia	561	478	437	6.2%	9.4%
Newark	545	653	629	7.5%	8.9%
Seattle	352	350	356	9.1%	11.0%
Boston	290	425	332	7.5%	10.2%
Cleveland	273	274	314	9.1%	9.9%
Minneapolis	228	188	196	1.6%	4.6%
New Haven	176	253	231	8.3%	7.4%

Status of Security Work in the Remaining 41 Offices

The remaining 41 offices are listed according to the percentage of delinquency on September 30, 1958, in total matters in classifications 65, 100 and 105. These statistics reflect the progress during September, 1958.

Memorandum for [REDACTED]
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	8/31/58	9/30/58	8/31/58	9/30/58
* Oklahoma City	14	15	7.1%	26.7%
* Indianapolis	194	200	8.2%	15.5%
* Miami	91	100	6.6%	15.0%
Anchorage	19	30	5.3%	13.3%
Buffalo	358	303	10.6%	12.2%
Baltimore	354	364	11.6%	11.8%
Milwaukee	109	132	12.8%	11.3%
Atlanta	98	85	22.4%	10.6%
Omaha	24	29	8.3%	10.3%
Salt Lake City	39	32	5.1%	9.4%
Phoenix	55	54	14.5%	9.3%
St. Louis	125	163	11.2%	9.2%
Washington Field	1023	1071	6.6%	8.9%
Dallas	42	46	4.8%	8.7%
Louisville	24	24	0.0%	8.3%
Houston	32	37	9.4%	8.1%
Springfield	55	51	14.5%	7.6%
Albuquerque	30	26	0.0%	7.7%
New Orleans	69	52	10.1%	7.7%
Memphis	32	27	0.0%	7.4%
Jacksonville	52	30	17.3%	6.7%
Norfolk	28	32	3.6%	6.3%
Charlotte	105	97	9.5%	6.2%
Denver	75	86	6.7%	5.8%
Pittsburgh	234	232	6.4%	5.6%
Portland	55	55	9.1%	5.5%
Kansas City	33	40	9.1%	5.0%
Knoxville	37	43	0.0%	4.7%
Cincinnati	113	151	13.3%	4.0%
Albany	187	166	6.4%	3.6%
Mobile	39	35	2.6%	2.9%
Richmond	89	48	6.7%	2.1%
San Diego	122	134	0.0%	0.7%
Birmingham	47	51	2.1%	0.0%
Butte	33	41	0.0%	0.0%
El Paso	11	14	0.0%	0.0%
Honolulu	46	40	0.0%	0.0%
Little Rock	19	25	5.3%	0.0%
San Antonio	22	24	0.0%	0.0%
San Juan	166	165	0.0%	0.0%
Savannah	45	47	0.0%	0.0%

* Letter being sent re delinquent status.

Memorandum for [REDACTED]
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

The following figures illustrate the progress of the 41 offices as a whole since January 31, 1958, as reflected in the administrative reports.

<u>Date</u>	<u>Pending Active Matters (65,100,105)</u>	<u>Delinquent Matters (65,100,105)</u>	<u>Percentage Delinquent</u>
1/31/58	4,383	440	10.0%
2/28/58	4,518	491	10.9%
3/31/58	4,598	477	10.4%
4/30/58	4,500	305	6.8%
5/31/58	4,730	434	9.2%
6/30/58	4,620	387	8.4%
7/31/58	4,299	327	7.6%
8/31/58	4,345	337	7.8%
9/30/58	4,397	350	8.0%

Office Memorandum •

UNITED STATES GOVERNMENT

2525

TO :

DATE: October 10, 1958

FROM :

SUBJECT: SECURITY INDEX

The following is a report on the status of the Security Index since the last count was furnished to you on September 12, 1958:

<u>Week of:</u>	<u>New Cards - Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
September 15-19	17	26	- 9
September 22-26	6	14	- 8
September 29- October 3	16	14	+ 2
October 6-10	<u>17</u>	<u>21</u>	<u>- 4</u>
Total	56	75	-19

During the above-mentioned period, there was a net decrease in the Security Index of 19.

For your information, during the preceding five-week period, 79 cards were added and 108 cards were cancelled, a net decrease of 29.

The Security Index count as of today is 12,853.

ACTION:

This is for your information.

STANDARD FORM NO. 64 2526
Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 10/9/58

FROM :

SECURITY INDEX DIV

SUBJECT: SUGGESTION #297-59
SUBMITTED BY
NEWARK DIVISION

SUGGESTION: That Security Index (SI) cards be kept in Kardex Vertical File (Visible Index); that the colored tabs used in alphabetical section to designate Detcom (emergency detention program) be eliminated, as under new system word Detcom could be seen at a glance; that Bureau furnish only two copies of SI cards to field; and that SI cards be printed on blank white, 5" x 8" cards. (Suggestion was received on 9/15/58 and a letter of thanks acknowledging it was sent on 9/17/58. Suggestion was referred to Domestic Intelligence Division and a thorough study and detailed analysis has been made as summarized below.)

CURRENT PROCEDURE: SI cards kept in file drawers; geographical card (showing location of SI subject) is stapled to description card; colored tab on SI card designates a Detcom subject; three SI cards are furnished to field for each subject; such cards are now printed on 5" x 9" cards which are blank on one side and reverse side printed so description of subject may be filled in the designated spaces thereon.

ADVANTAGES STATED: Would not be necessary to remove SI cards from Kardex File except when new cards are received with changes; no need to staple description card to geographical card; stapling of cards requires time and tends to cause SI cards to catch on to each other and damage cards; descriptions could be more accessible in that card would not have to be removed from index; counting the number of SI subjects or counting by geographical breakdown could be accomplished more efficiently.

DISADVANTAGES STATED: New SI cards and Kardex Vertical holders would have to be furnished to each office; costs would vary depending on number of SI subjects in each office; however, costs would be offset by the advantages stated.

OBSERVATIONS: SAC, Newark believes suggestion to be sound and proposed that one or two offices try it.

Domestic Intelligence Division has studied suggestion and recommends against adoption for following reasons: (1) system would not be workable at Seat of Government as filing and handling SI cards would not be possible in view

1 - Personnel file of

(sent separately)

WWW:vfb (3) 67 OCT 22 1958

Memorandum for
Re: Suggestion #297-59

of alias cards on SI subjects which are maintained here; (2) SI cards are prepared with true name printed across top of card, followed by other statistical data, i. e., citizenship, etc. If suggestion adopted, the IBM machine used to prepare SI contacts could not run one set of cards for field use and a second set for use at Seat of Government; (3) currently all spaces on top line are utilized to fullest extent and some proposed items could not be added thereto, for example, the word Detcom could not be added to the items; (4) suggester proposes that geographical index cards and descriptive data and photograph of individuals not be physically attached. Geographical cards will be the operating cards in event of emergency and are the ones which will be handed to apprehending Agents. Therefore, it is definitely believed that the description and photograph of subject should be securely attached to SI card; (5) suggester proposes alphabetical SI cards be prepared manually on typewriter in field offices which would entail additional work for an operation which is easily, accurately and quickly done on IBM machine; (6) Kardex system would be unwieldy in offices having large number of SI subjects; and (7) suggestion does not encompass any provision for geographical breakdown of the Geographical Section of SI cards, nor does it provide for breakdown on Detcom subjects, the special section of index or other breakdowns.

Relative to [redacted] proposal that SI cards be printed on plain white, 5" x 8" cards, Domestic Intelligence Division opposes adoption. It is to be noted that SI cards are prepared with a printed list of descriptive items on the back of the card and such items should continue on the cards as the field office, when it receives the initial SI card, types the descriptive data on the back of the card. Further, if SI card is subsequently amended, the old card is attached to the back of the new card, thus eliminating the retyping of the descriptive data, as it will show on the back of the SI card. It was concluded that it is of value to the field to have descriptive items appear on the back of the SI card.

RECOMMENDATION: That suggestion not be adopted. No further action required as suggester has been thanked by letter 9/17/58.

September 18, 1958

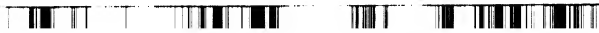
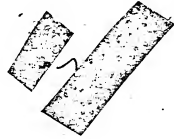
DOMESTIC INTELLIGENCE DIVISION

The Domestic Intelligence Division recommends against adoption of this suggestion for the following reasons:

- 1) The system would not be workable at the Seat of Government as the filing and handling of cards by the Kardex File System at the Seat of Government would be impossible because of alias cards.
- 2) Security Index (SI) cards are presently set up with the true name printed across the top of the card, along with certain other statistical data, such as citizenship status, tabbings for Detcom, key figure, etc., followed on succeeding lines by aliases, key facility number if any, residence and employment addresses. The suggestion proposes that this procedure be reversed. The IBM machine could not run a card for the field as proposed in this suggestion and, subsequently, run the card for the Seat of Government under the present system.
- 3) All spaces on the IBM machine on the top line are currently utilized to the fullest extent and some of the items encompassed in the suggestion could not be added thereto. For example, there are not enough spaces to spell out the word "Detcom" as suggested. In addition, the suggestion does not allow spaces for such items as office of origin, key figure or top functionary tabbing.
- 4) The suggestion proposes that the geographical Index card and the descriptive data and the photograph of the individual not be physically attached. The geographical SI cards will be the operating cards in the event of an emergency, that is, the ones that will be handed to apprehending Agents. It is definitely believed that the description and photograph of a subject should be securely attached to the SI card to which it pertains.
- 5) The suggestion proposes that the alphabetical SI card be prepared manually by typewriter in the field office. This would certainly entail additional work for an operation that can be easily, accurately and quickly accomplished on the IBM machine.

6) It is believed that the Kardex System would be unwieldy in those offices having a large number of SI subjects.

7) The suggestion does not encompass any provision for the geographical breakdown of the Geographical Section of the SI. It does not provide for the breakdown dealing with Detcom subjects, the Special Section of the SI, or other special breakdowns, such as Unavailable and Out of the Country.



SAC, San Francisco

October 14, 1958

Director, FBI

CHINESE COMMUNIST ACTIVITIES IN THE U.S.
INTERNAL SECURITY - CH

SECURITY INDEX

Reurlet dated September 29, 1958.

○ Those individuals included in the Security Index tabbed "Other - Chinese" have the letter "c" appearing on the Security Index cards in the space designated for race. Those included thereon as "Sympathetic to Communist China" have printed on the cards immediately under the master name on the left-hand margin of the card a small letter "k." The cards bearing the letter "k" have not been forwarded to the field. However, they have been so tabbed at the Bureau for ready identification.

You listed in referenced letter names of those individual Security Index subjects either of Chinese extraction or regarded as sympathetic to communist China. Bureau records reflect that you failed to list among the "Other - Chinese" Bureau file and as "Sympathetic to Communist China" Bureau file

Assistant Attorney General
Internal Security Division

October 20, 1958

4
(51)
Director, FBI

SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number, and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

NOTE: Classified as pertains to SI, part of ~~EDP~~ of Department. Espionage Section of Special Section not included. Four designated groups are:

U.S. Government Employees
Foreign Government Employees
United Nations Employees
Pro-Tito Yugoslavs

Personally
Delivered
10-20-58
JPF

53 OCT 23 1958

RECEIVED
OCT 23 1958

100-36886-254
OCT 20 1958

MAIL ROOM ☐ TELETYPE UNIT ☐

Office Memorandum • UNITED STATES GOVERNMENT

DATE: October 14, 1958

TO :

FROM :

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

The Independent Socialist League (ISL), a revolutionary socialist organization based on the theories of Marx, Engels and Lenin as interpreted by Leon Trotsky, was removed from the list of organizations designated by the Attorney General under EO 10450 on 7/18/58. Following this action, we advised the Department by letter of 8/4/58 that the Security Index (SI) contained the names of individual members of the ISL based on information developed regarding their affiliation with and activities in that organization. We further advised that we would continue to conduct investigations of individual members and in those instances in which information developed warranted such action their names would be included in the SI.

The ISL has now dissolved (approximately 9/15/58) and has merged with the Socialist Party - Socialist Democratic Federation (SP-SDF) which was not a subversive organization and not under Bureau investigation. Individual members of the ISL were urged to join the SP-SDF. However, by reason of the merger of the two organizations, the ISL members did not automatically become members of the SP-SDF. Following this merger, instructions were sent on 10/2/58 to pertinent offices instructing that investigation of local branches of the ISL be closed out when such branches actually dissolved and that no active investigation be conducted of the new organization without prior Bureau authority. ISL informants have been instructed to join the new organization in efforts to determine its aims and purposes, as well as any name change which may result, and after the aims and purposes are ascertained and the organization's character has been determined, consideration is to be given as to whether further investigation of the organization should be conducted.

These individual members of the ISL whose names are included on the SI are there because of evidence developed indicating that they represent a potential threat to the internal security of the country in the event of emergency. However, since the dissolution of the organization and its merger with the SP-SDF, an organization we are not investigating at this time, the following recommendations are made with respect to individual investigations of former members of the ISL.

Enclosure sent B-15-58

-2528-

Memorandum for [REDACTED]
Re: SECURITY INVESTIGATIONS OF INDIVIDUALS
[REDACTED]

RECOMMENDATIONS:

1) That reports submitted in the cases of these subjects be continued under the caption "Internal Security - ISL" or "Security Matter - ISL," as the case may be.

2) That the field, in following the activities of these subjects, be particularly alert for development of any information that would have a bearing on the subject's SI status, either for removal or retention, with specific attention being afforded to the developing and reporting of revolutionary statements and activities on the subject's part that would indicate a continued threat to the internal security of the country.

3) That the field be instructed to use care in the continued active investigation of these individuals in order to avoid any possible charge that we are investigating the SP-SDF.

If you agree, there is attached a proposed SAC letter.

SAC, Albany

October 17, 1958

Director, FBI (100-358086)

SECURITY INDEX

There is attached for each office an alphabetical list of its Security Index subjects (two copies for New York) prepared from the Bureau's Security Index as of October 14, 1958.

The attached list should be used to reconcile the Security Index in your office with the Security Index at the Seat of Government by checking the names on the list against the Security Index cards. Detailed instructions regarding the handling of this list are contained in Bureau letter to Albany, copies to all offices except Jacksonville, captioned as above, dated January 17, 1956. Jacksonville should refer to Bureau letter of April 21, 1958, in this matter.

Enclosure

100-358086-2

2 - Albuquerque (W/Enc.)	2 - Miami (W/Enc.)
2 - Anchorage (W/Enc.)	2 - Milwaukee (W/Enc.)
2 - Atlanta (W/Enc.)	2 - Minneapolis (W/Enc.)
2 - Baltimore (W/Enc.)	2 - Mobile (W/Enc.)
2 - Birmingham (W/Enc.)	2 - Newark (W/Enc.)
2 - Boston (W/Enc.)	2 - New Haven (W/Enc.)
2 - Buffalo (W/Enc.)	2 - New Orleans (W/Enc.)
2 - Butte (W/Enc.)	2 - New York (W/Enc.-2)
2 - Charlotte (W/Enc.)	2 - Norfolk (W/Enc.)
2 - Chicago (W/Enc.)	2 - Oklahoma City (W/Enc.)
2 - Cincinnati (W/Enc.)	2 - Omaha (W/Enc.)
2 - Cleveland (W/Enc.)	2 - Philadelphia (W/Enc.)
2 - Dallas (W/Enc.)	2 - Phoenix (W/Enc.)
2 - Denver (W/Enc.)	2 - Pittsburgh (W/Enc.)
2 - Detroit (W/Enc.)	2 - Portland (W/Enc.)
2 - El Paso (W/Enc.)	2 - Richmond (W/Enc.)
2 - Honolulu (W/Enc.)	2 - St. Louis (W/Enc.)
2 - Houston (W/Enc.)	2 - Salt Lake City (W/Enc.)
2 - Indianapolis (W/Enc.)	2 - San Antonio (W/Enc.)
2 - Jacksonville (W/Enc.)	2 - San Diego (W/Enc.)
2 - Kansas City (W/Enc.)	2 - San Francisco (W/Enc.)
2 - Knoxville (W/Enc.)	2 - San Juan (W/Enc.)
2 - Little Rock (W/Enc.)	2 - Savannah (W/Enc.)
2 - Los Angeles (W/Enc.)	2 - Seattle (W/Enc.)
2 - Louisville (W/Enc.)	2 - Springfield (W/Enc.)
2 - Memphis (W/Enc.)	2 - Washington Field (W/Enc.)

ORIGINAL ON DUPLIMAT --NOTE: Enclosure to memo to [redacted] from [redacted] dated 10/16/58, same caption, [redacted]

MAIL ROOM ☐ TELETYPE UNIT ☐

UNRECORDED

Office Memorandum • UNITED STATES GOVERNMENT

2530

October 16, 1958

TO :

DATE: October 16, 1958

FROM :

SUBJECT: SECURITY INDEX

We forward to the field quarterly an alphabetical list of each office's Security Index in order that the Security Index cards maintained in the field may be checked and reconciled with Bureau records.

There is attached a proposed letter to all field offices containing appropriate instructions regarding the handling of the list.

RECOMMENDATION:

It is recommended that the attached letter be approved and forwarded.

✓ ✓
Enclosure

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: October 17, 1958

FROM :

SUBJECT: *O* SECURITY INDEX

During the past week, 12 cards were added to the Security Index and 18 cards were cancelled, a net decrease of 6.

The Security Index count as of today is
12,847.

ACTION:

None. For information.

Office Memorandum • UNITED STATES GOVERNMENT

2533

TO :

DATE: 10/21/53

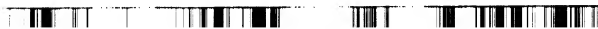
FROM :

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 12,846 persons represented in the Security Index as of October 14, 1953. Of the total 11,177 or 87.8 percent are communists.

A detailed table, enclosed in duplicate, shows as of October 14, 1953, the distribution of the subjects by field offices, nationalistic-tendencies; dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures



KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcon
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

[illegible]

Office Memorandum • UNITED STATES GOVERNMENT ²⁵³⁴

TO :

DATE October 24, 1939

FROM :

SUBJECT: SECURITY INDEX

During the past week, 7 cards were added to the Security Index and 10 cards were cancelled, a net decrease of 3.

The Security Index count as of today is 12,844.

ACTION:

None. For information.

DATE: October 20, 1959

TO :

FROM :

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him:

- 1) Alphabetical list of Security Index (SI) subjects.
- 2) Geographical list of SI subjects.
- 3) Special Section of the SI.
- 4) List of key figures and top functionaries.
- 5) List of SI subjects out of the country.
- 6) List of missing SI subjects.
- 7) List of subjects whose citizenship status is unknown.
- 8) List of aliens.
- 9) List of SI subjects of Chinese descent.
- 10) List of SI subjects sympathetic to communist China.

The SAC should destroy by burning the lists furnished in September, 1959. When this action has been taken, he should so note on this memorandum and return it to the Subversive Control Section.

ACTION:

If you approve, this memorandum and the lists will be forwarded to Quantico for the above action.

Enclosures

100-355086

1 - SAC, Quantico

35007

Office Memorandum • UNITED STATES

3537
GOVERNMENT

TO :

DATE October 31, 1956

FROM :

SUBJECT:

SECURITY INDEX *Blue*

During the past week, 17 cards were added to the Security Index and 24 cards were cancelled, a net decrease of 7 cards.

The Security Index count as of today is 12,837.

ACTION:

None. For your information.

Office Memorandum

UNITED STATES

GOVERNMENT

2538

TO :

DATE: October 27, 1958

FROM :

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

Since March, 1953, we have been investigating functionaries or leaders of the Nation of Islam, members of the military section of this organization known as the Fruit of Islam, and active participants carrying out fanatical and disloyal aims and purposes of the organization. At that time, there were nine temples located throughout the United States. This organization has continued to grow and today there are 23 temples in existence with an estimated membership of approximately 3,000. The names of 337 individuals are included on the Security Index based on their affiliation with this organization.

There has been a lack of uniformity throughout the field in the classification under which investigations of individual members of this organization have been opened. For example, many offices will open a case under the 105 classification (Internal Security - Nationalistic Tendency) which is in error as this classification should be limited to (1) allegations of subversive activity in the United States on part of a person or organization having a definite foreign interest or connection, (2) a person in the United States alleged to have been engaged in subversive activity abroad, (3) visiting or residing members of foreign subversive organizations, (4) individuals who maintain liaison or close association with members of foreign legations in the United States who come within the above three items.

RECOMMENDATION:

In view of the increasing number of individual investigations of members of the Nation of Islam and to provide uniformity for the handling thereof throughout the field, it is recommended that the field be instructed to open all cases in this category under the 100 (Security Matter) classification. If you agree, there are attached a proposed SAC letter and Manual change.

Enclosures 1. LHM 10-28-58

October 27, 1958

PROPOSED CHANGES IN
MANUAL OF INSTRUCTIONS

Immediately following the last sentence in paragraph two of item f, page 23, Section 87-2, add the following sentence:

Utilize classification 100 in opening cases on individual members of the Nation of Islam.

NOTE: Enclosure to memo to from
dated 10/27/58, same caption,

10/21/58

(H) SECURITY INVESTIGATIONS OF INDIVIDUALS -- The Independent Socialist League (ISL), a revolutionary socialist organization based on the theories of Marx, Engels and Lenin as interpreted by Leon Trotsky, and its youth counterpart, the Young Socialist League (YSL), formally dissolved and merged with the Socialist Party - Socialist Democratic Federation (SP-SDP) and its youth counterpart, the Young People's Socialist League (YPSL), respectively, on or about September 15, 1958. Former members of the ISL and YSL were urged to join the SP-SDP and the YPSL, respectively. These latter two organizations are not under investigation by this Bureau.

There are included in the Security Index the names of individuals formerly affiliated with the ISL. Their names are included therein because of evidence developed indicating that they represent a potential threat to the internal security of the country in the event of an emergency. The fact that these individuals have lost their organizational affiliation with the ISL does not necessarily indicate that they present less of a potential threat to the internal security of the nation. Therefore, active investigation of those individuals whose names are included in the Security Index because of past affiliation with the ISL should be continued as in the past until a determination is made as to whether they present a potential threat to the internal security of the country.

In continuing the investigation of these individuals, report fully any information developed concerning a subject's activities that would have a bearing on his Security Index status. If facts are developed that would warrant deletion of his name from the Security Index, such a recommendation should be submitted. Conversely, if facts are developed that would justify the continued retention of his name in the Security Index, such facts should be reported in detail. Particular emphasis should be given to the development and reporting of revolutionary statements and activities on the subject's part indicating that he continues to present a potential threat to the internal security.

Inasmuch as the SP-SDP is not under investigation, care should be taken to insure that continued investigation of these individuals does not result in unfounded charges that the Bureau is investigating that organization.

10/21/58
SAC LETTER NO. 58-66

- 1 -

1
NOT RECORDED
170 OCT 21 1958

60 OCT 21 1958

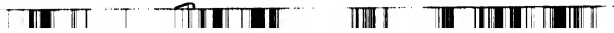
10/21/58

UNRECORDED

Reports in these cases should continue to be submitted under the "Internal Security - ISL" or "Security Matter - ISL" character, as the case may be.

10/21/58

SAC LETTER NO. 55-65



Date November 7, 1958

TO :

FROM :

SUBJECT:

SECURITY INDEX

During the past week, 27 cards were added to the Security Index and 27 cards were cancelled, resulting in no change in the total.

The Security Index count as of today is 12,537.

ACTION:

None. For your information.



FROM :

SUBJECT: BUPLANS S
RECORDS REPOSITORY

11/14/58

Pursuant to the Executives Conference memorandum, dated September 14, 1954, negatives of Communist Key Figure handwriting specimens were transmitted to [redacted]

There is attached a strip of 35 mm. negatives of the specimens of handwriting added to the Communist Key Figure File during the past three months.

ACTION: The Training and Inspection Division should forward the attached strip of film to the SAC [redacted] with instructions that it be attached with cellophane tape to film previously forwarded and that it be maintained in a safe storage place at [redacted]

Enclosure

66-16362

(Sent Direct)
(Sent Direct)

HLD/mm (6)

Handed at
11-19-58

100-358086
NOT RECORDED

57 DEC 5 1958

ORIGINAL FILED IN 66-17580-12

NOV 20 1958

60 NOV 14 1958

Office Memorandum • UNITED STATES GOVERNMENT

DATE: November 12, 1957

TO :

FROM : L

SUBJECT:

BUYLINE

RECORDS DEPOSITORY

Pursuant to the Executives Conference memorandum, dated September 14, 1954, negatives of Communist Key Figure handwriting specimens were transmitted to [redacted] ✓

There is attached a strip of 35 mm. negatives of the specimens of handwriting added to the Communist Key Figure File during the past three months.

ACTION: The Training and Inspection Division should forward the attached strip of film to the SAC, [redacted] with instructions that it be attached with cellophane tape to film previously forwarded and that it be maintained in a safe storage place at [redacted]

Enclosure

DATE: May 12, 1954

SUBJECT: BUPLANS
RECORDS REPOSITORY

Pursuant to the Executives Conference memorandum, dated September 14, 1954, negatives of Communist Key Figure handwriting specimens were transmitted to [redacted] 81

There is attached a strip of 35 mm. negatives of the specimens of handwriting added to the Communist Key Figure File during the past three months.

ACTION: The Training and Inspection Division should forward the attached strip of film to the SAC, [redacted] with instructions that it be attached with cellophane tape to film previously forwarded and that it be maintained in a safe storage place at [redacted]

Enclosure

Office Memorandum •

UNITED STATES GOVERNMENT

DATE: May 13, 1957

TO :

FROM :

SUBJECT: SECRET FILMS
RECORDS REPOSITORY

Pursuant to the Executives Conference memorandum, dated September 14, 1954, negatives of Communist Key Figure handwriting specimens were transmitted to [redacted]

There is attached a strip of 35 mm. negatives of the specimens of handwriting added to the Communist Key Figure [redacted] during the past three months.

ACTION: The Training and Inspection Division should forward the attached strip of film to the SAC, [redacted] with instructions that it be attached with cellophane tape to film previously forwarded and that it be maintained in a safe storage place at [redacted]

Enclosure

Office Memorandum • UNITED STATES GOVERNMENT ³⁵⁴⁰

TO :

DATE: November 14, 1958

FROM :

SUBJECT: SECURITY INDEX

The following is a report on the status of the Security Index since the last count was furnished to you on October 10, 1958:

<u>Week of:</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
October 13-17	12	18	- 6
October 20-24	7	10	- 3
October 27-31	17	24	- 7
November 3-7	27	27	No change
November 10-14	<u>25</u>	<u>15</u>	<u>+ 10</u>
	88	97	- 9

During the above-mentioned period, there was a net decrease in the Security Index of 6.

For your information, during the preceding four-week period, 56 cards were added and 75 cards were cancelled, a net decrease of 19.

The Security Index count as of today is 12,847.

ACTION:

This is for your information.

Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁴¹

DATE November 13, 1958

TO :

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SUMMARY:

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in espionage, internal security, security matter and foreign intelligence cases in classifications 95, 100 and 105. Status of these cases as of October 31, 1958, is set forth herein.

In October, there was an increase in pending active matters in the entire field in the security classifications from 14,512 to 15,432. Delinquent matters decreased from 1,285 to 1,174. The percentage of delinquent matters decreased from 8.9% to 7.7%. Matters received during October in those categories totaled 8447. Matters closed totaled 7562.

Letters are being sent to the offices indicated by asterisks on page four herein, commenting on their delinquency and pointing out the necessity of bringing their security cases to a current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the November, 1958, administrative reports.

Memorandum for
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

DETAILS:

The October, 1958, administrative reports from all offices reflect that the total pending active matters in classifications 65, 100 and 105 increased from 14,512 to 15,432. Delinquent items decreased from 1,335 to 1,194. The percentage of delinquent items decreased from 9.2% to 7.7%. Matters received during October in these categories totaled 847. Matters closed totaled 7562.

The following statistics reflect the status of pending work, including both pending active and pending inactive matters, and delinquency for all field divisions for the last four months.

TOTAL PENDING MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

Classification	7/31/58	8/31/58	9/30/58	10/31/58
65	808	726	678	664
100	11,083	10,965	11,174	11,743
105	4,293	4,842	5,019	5,404
Total	16,774	16,558	16,871	17,811

TOTAL DELINQUENT MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD OFFICES

Classification	7/31/58	8/31/58	9/30/58	10/31/58
65	25	19	28	24
100	955	968	822	770
105	372	452	435	400
Total	1,357	1,439	1,285	1,194

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

MATTERS RECEIVED AND MATTERS CLOSED

Classification	Receipts 10/31/58	Closings 10/31/58
65	259	273
100	5043	4522
105	3125	2760
Total	8447	7562

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices during the past six months.

CLASSIFICATIONS 65, 100 AND 105
AND FIELD DIVISIONS

Date	Pending Active Matters	Delinquent Matters	Percentage Delinquent
5/31/58	15,728	1,841	11.7%
6/30/58	15,246	1,777	11.7%
7/31/58	14,295	1,377	9.6%
8/31/58	14,347	1,432	10.0%
9/30/58	14,512	1,285	8.9%
10/31/58	15,432	1,124	7.3%

Status of Security Work by Individual Office

Each office is listed according to the percentage of delinquency on October 31, 1958, in total matters in classifications 65, 100 and 105. These statistics reflect the progress during October, 1958.

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	9/30/58	12/31/58	9/30/58	12/31/58
• Oklahoma City	15	23	26.7%	21.7%
• Phoenix	54	53	9.3%	17.0%
• Cleveland	314	340	9.9%	15.3%
Atlanta	35	125	15.0%	17.0%
Knoxville	43	45	4.7%	13.3%
Buffalo	303	300	12.2%	11.0%
New York	3014	3500	10.0%	10.0%
Chicago	821	904	8.5%	10.0%
Jacksonville	30	50	6.7%	8.7%
Little Rock	25	23	0.0%	8.7%
Philadelphia	437	471	9.4%	8.1%
St. Louis	163	123	9.2%	8.0%
Anchorage	30	25	13.3%	8.0%
Cincinnati	151	209	4.0%	7.7%
Los Angeles	1373	1573	7.4%	7.6%
Seattle	356	391	11.0%	7.4%
San Francisco	1187	1455	9.9%	7.1%
Minneapolis	196	228	4.6%	7.0%
New Haven	231	263	7.4%	6.8%
Norfolk	32	30	6.3%	6.7%
San Antonio	24	30	0.0%	6.7%
Baltimore	304	375	11.8%	6.3%
New Orleans	52	64	7.7%	6.3%
Detroit	625	615	6.1%	6.0%
Miami	100	117	15.0%	6.0%
Springfield	51	100	7.8%	6.0%
Boston	332	371	10.2%	5.6%
Washington Field	1071	848	8.9%	5.3%
Newark	222	280	8.9%	7.1%
Dallas	46	40	8.7%	6.5%
Charlotte	97	111	6.2%	4.3%
Omaha	27	23	10.3%	4.0%
Pittsburgh	232	272	5.0%	3.6%
Milwaukee	132	167	11.3%	3.3%
Louisville	24	30	8.3%	2.7%
Salt Lake City	32	63	9.4%	2.6%
Indianapolis	200	206	15.5%	2.6%
Kansas City	40	45	5.0%	2.2%

*Letter being sent re delinquent status.

Memorandum for
 Re: BUREAU AGENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	9/30/58	10/31/58	9/30/58	10/31/58
Houston	37	48	8.1%	2.1%
Denver	86	91	5.8%	2.1%
Birmingham	51	47	0.0%	2.1%
Savannah	47	49	0.0%	2.0%
Mobile	35	70	2.9%	1.4%
Albany	166	181	3.6%	1.1%
San Diego	134	154	0.7%	0.0%
Albuquerque	26	32	7.7%	0.0%
Butte	41	33	0.0%	0.0%
El Paso	14	11	0.0%	0.0%
Honolulu	40	15	0.0%	0.0%
Memphis	27	27	7.4%	0.0%
Portland	52	81	5.5%	0.0%
Richmond	48	44	2.1%	0.0%
San Juan	165	148	0.0%	0.0%

2572

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 11/20/58

FROM :

Security Index

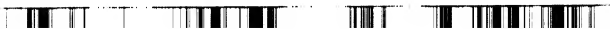
SUBJECT:

SECURITY INDEX CARD STATISTICS

There are 12,847 persons represented in the Security Index (as of November 14, 1958). Of the total 11,172 or 87.0 percent are communists.

A detailed table, enclosed in duplicate, shows as of November 14, 1958, the distribution of the subjects by field offices, nationalistic tendencies; dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures:



KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

COPIES DESTROYED
891 FEB 4 1953

ENCLOSURE

- 2542

Assistant Attorney General
Internal Security Division

2543
November 21, 1958

Director, FBI

file
O - *7 ENL*
SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number, and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

NOTE: Classified as pertains to SI, part of [redacted] EDP of Department. Espionage Section of Special Section not included. Four designated groups are:

U.S. Government Employees
Foreign Government Employees
United Nations Employees
Pro-Tito Yugoslavs

100-358036-754
12 NOV 24 1958

67 NOV 24 1958
MAIL ROOM ☐ TELETYPE UNIT ☐

Office Memorandum

um • UNITED STATES

GOVERNMENT

2544

TO

DATE: 11/21/58

FROM

SUBJECT: SECURITY INDEX - C-11

During the past week, 16 cards were added to the Security Index and 27 cards were cancelled, a net decrease of 11 cards.

The Security Index count as of today is 12,836.

ACTION:

None. For your information.

Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁴⁵

TO :

DATE: 11/20/58

FROM :

SUBJECT: *Security Index*
SECURITY INDEX - POLICY FOLDERS *Wash DC*

During the recent inspection of the Domestic Intelligence Division, the inspector, among other things, suggested that an index be provided for voluminous policy material maintained in this section. He further noted that it would appear helpful in the future to note on each memorandum, where appropriate, the approval, disapproval or other pertinent notations by Bureau officials so the document, when filed in the policy folder, would be complete on its face.

In accordance with the inspector's observations, the policy folders referred to ^{by} him contained in the Subversive Control Section have been indexed in those instances in which indexing appeared practicable and helpful. We will continue to index this material in the future as it is placed in the folders.

In addition, we will record notations as to action taken on this material where appropriate, as suggested by the inspector.

ACTION:

For information.

Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁴⁶

DATE: November 21, 1958

TO
ST
esa

FROM

SUBJECT: SECURITY INDEX LISTS
General

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him:

- 1) Alphabetical list of Security Index (SI) subjects.
- 2) Geographical list of SI subjects.
- 3) Special Section of the SI.
- 4) List of key figures and top functionaries.
- 5) List of SI subjects out of the country.
- 6) List of missing SI subjects.
- 7) List of subjects whose citizenship status is unknown.
- 8) List of aliens.
- 9) List of SI subjects of Chinese descent.
- 10) List of SI subjects sympathetic to communist China.

The SAC should destroy by burning the lists furnished in October, 1958. When this action has been taken, he should so note on this memorandum and return it to the Subversive Control Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to Quantico for the above action.

Enclosures

100-358086

1 - SAC, Quantico
1 - [redacted]

100-358086-9516

NOV 28 1958

58 DEC 1 1958

Handled at Quantico

11-24-58 - RLB

[Signature]

Office Memorandum • UNITED STATES GOVERNMENT ³⁵⁴⁷

DATE: November 28, 1958

TO :

FROM :

SUBJECT: SECURITY INDEX - GENL

During the past week, 9 cards were added to the Security Index and 15 cards were cancelled, a net decrease of 6.

The Security Index count as of today is 12,830.

ACTION:

None. For information.

Office Memorandum • UNITED STATES GOVERNMENT

2548

DATE: 11-20-58

TO :

FROM :

SUBJECT: SUGGESTION #603-59
RECORDS BRANCH STREAMLINING COMMITTEE

Security Index

SUGGESTION: a GS-5 employee assigned to the Classifying Unit of the Records Branch, has suggested through the Streamlining Committee that Correlation summaries be prepared on deceased security index subjects. She suggested as an alternative that all index cards pertaining to a deceased security index subject be listed on a search slip and placed in the main file of the security index subject; thereafter, the index cards could be destroyed and merely one information card placed in the index advising searchers that the references to the individual were listed on a search slip in the main file.

ADVANTAGES: advised that the adoption of her suggestion would remove many index cards from the index and would save some time in the conducting of a name search.

CONCLUSIONS: The Records Branch does not favor adoption of the suggestion. It is believed that the separation index utilized in the Records Branch is adequate to handle numerous index cards on any one particular individual which present a problem in conducting a name search. Through the use of the separation index, numerous index cards on any one individual are removed from the general indices and placed in a separate index. Accordingly, suggestion should be considered unfavorable. The preparation of Correlation summaries would be entirely too expensive to justify the same and the adoption of her alternative would be placing another system in effect which would be merely a duplicate of a present system utilized by the Records Branch.

RECOMMENDATIONS:

1. Unfavorable.

2. For referral to the Training and Inspection Division for proper acknowledgment. Enclosed letter prepared by Training and Inspection Division.

1 - Personnel file of

Enclosure

25

Office Memorandum • UNITED STATES GOVERNMENT

DATE: October 14, 1958

TO :

FROM :

SUBJECT: SECURITY INDEX Form FD-305
SUGGESTION #474-59, SUBMITTED BY
DOMESTIC INTELLIGENCE DIVISION

In connection with the submission of periodic reports in Security Index (SI) cases, the field is required to comment specifically on a number of different items of an administrative nature and, for this purpose, we utilize a form (FD 305) which is the last page of the cover memorandum submitted with reports in such cases.

(Suggestion Dated 10-13-58)
Supervisor of this Section has suggested that this form FD 305 be amended to include a statement as to whether the SI card in a particular case is or is not tabbed Detcom, whether the subject's activities do or do not warrant Detcom tabbing, and if such is warranted the reason therefor.

Stated Advantage:

It would insure that the field is giving appropriate attention as to whether an SI subject should be tabbed for priority of apprehension, i.e. Detcom.

Streamlining Committee Recommendation:

The Streamlining committee has considered the above suggestion and recommends favorably with the following modification:

That the Form FD 305 be revised to include the following:
"Subject's SI card (is) (is not) tabbed Detcom.
His activities (do) (do not) warrant Detcom tabbing."

It is believed that as worded above the addition of this statement to the Form FD 305 will insure that the field is giving appropriate consideration as to whether a subject should or should not be tabbed Detcom. Limitations of space on the present one-page form would preclude the addition of any lengthy statement as to why a subject should be tabbed Detcom.

2547
10/11/58
Office Memorandum
Re: SECURITY INDEX

RECOMMENDATION:

(1) That, as modified, the recommendation be adopted with this additional item being added to the form at the next printing. ✓

(2) That, if approved, SA be afforded a letter of commendation. ✓

ADDENDUM: Training and Inspection Division concurs. Attached is letter to SA for approval.

✓
If approved, Training and Inspection Division will process form FD-305 for revision on next printing.

1256, 10/14/58

7549(002) #474-51

To: Director, FBI		From: (Suggester's name)	Date October 13, 1958
			Division of Assignment DID, SOG
SUGGESTION That following additional information appear on Form FD-305: <input type="checkbox"/> Subject's Security Index card <input type="checkbox"/> is <input type="checkbox"/> is not tabbed Detcom. His activities <input type="checkbox"/> do <input type="checkbox"/> do not warrant Detcom tabbing. If they do state reason.			
Current practice or rule (Include manual citation as well as facts) Part 2, Section 4, Page 19, Manual of Rules and Regulations states that in Security Index cases Form FD-305 shall be last page of cover letter to report.			
Advantages of suggestion and annual savings (include basis for estimate) Form FD-305 now contains certain information concerning interviews, Security Index status, etc., regarding each individual on whom report is submitted and field is required to make appropriate notations where applicable. Individuals on Security Index are now tabbed Detcom because of their training, violent tendencies or prominence in subversive activity. They would be arrested first in event of a limited, but grave emergency. By adding the suggested information to Form FD-305, on which at this time there is sufficient space to handle it, it would require that the field is continually assuming its responsibility to insure that those individuals whose activities fit the Detcom criteria have been so classified and that those individuals whose activities no longer fit the Detcom criteria are removed. It is recognized that the field should be (see page 2)			
Disadvantages of suggestion None known			
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States) <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss Signature and Title of Suggester			
Recommendations and comments of Division Head Signature			
(Do not write in this space - for Bureau use only)			

2549
(ENCL.)

10/14/58

Advantages of suggestion and annual savings - continued

continually following this matter; however, this would doubly insure they are following their responsibilities in this matter. The supervisor at the SOG would benefit from the addition of this suggestion as he would not have to spend that additional time reviewing the files if the appropriate reason for Detcom tabbing is set out. The annual savings regarding the adoption of this suggestion would not be so great as that of insuring that this most important phase of the Bureau's operation is kept in a current condition and followed closely.

10/14/58

2549
(ENCL.)

1. ☐ Subject's name is included in the Security Index.
2. ☐ The data appearing on the Security Index card are current.
3. ☐ Changes on the Security Index card are necessary and Form FD-122 has been submitted to the Bureau.
4. ☐ A suitable photograph ☐ is ☐ is not available.
5. ☐ Careful consideration has been given to each source concealed and T symbols were utilized only in those instances where the identities of the sources must be concealed.
6. ☐ Subject is employed in a key facility and is charged with security responsibility. Interested agencies are _____.
7. ☐ This report is classified _____ because (state reason) _____.
8. ☐ Subject was not reinterviewed because (state reason) _____.
9. ☐ This case no longer meets the Security Index criteria and a letter has been directed to the Bureau recommending cancellation of the Security Index card.
10. ☐ This case has been re-evaluated in the light of the Security Index criteria and it continues to fall within such criteria because (state reason) _____.
11. ☐ Subject's SI card ☐ is ☐ is not tabbed Detcom.
☐ His activities ☐ do ☐ do not warrant Detcom tabbing.

2549
PRINTED REVISED FD-305

Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁵⁰

TO :

DATE: 12/5/58

FROM :

SUBJECT:

SECURITY INDEX

During the past week, 19 cards were added to the Security Index and 10 cards were cancelled, a net increase of 9 cards.

The Security Index count as of today is 12,839.

ACTION:

None. For your information.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: October 29, 1958

FROM :

SUBJECT:

Security Investigations of Individual
SUGGESTION NUMBER 536-59 SUBMITTED
BY SA
SAN FRANCISCO DIVISION

Suggestion:

That we no longer remove the ~~security flash~~ ^{not removed from} from an individual's identification record when we remove an individual from the Security Index.

Present Procedure:

The Manual of Instructions, Section 87D, provides "When a Security Index card for a subject against whom a stop notice has been placed with the Identification Division is cancelled, remove stop by sending Form FD-165 directly to Identification Division."

Stated Advantages:

The suggestor points out that individuals removed from the Security Index are now of more importance to us than they have been in the past in view of the recently initiated program (Bulet 10-2-58) to review the Communist Index and to bring it up to date as an auxiliary and a back stop to the Security Index. The benefit of leaving the security flash on the subject would be that we would learn of his arrest, his application for certain types of employment or the fact that he had moved from one division to another by means of such retention.

OBSERVATIONS:

A similar suggestion was submitted by SA Milwaukee Division, 2-18-57. This suggestion was not adopted for the following reasons: (1) While the Identification Division had no objection to the retention of this security flash, it felt that an express provision should be made in the Manual for the ultimate removal of the flash notice at such time as the subject becomes deceased or is considered no longer as one in whom we have a security interest. (2) The Domestic Intelligence Division felt that the

Memorandum for

Re: SUGGESTION NUMBER 536-59

SUBMITTED BY SA

SAN FRANCISCO DIVISION

disadvantage to any administrative device that we could establish to assure the ultimate removal of these security flashes would far outweigh any advantages to be gained by retention of these flash notices.

RECOMMENDATION:

In view of the current emphasis we are placing upon the re-examination of the Communist Index in the field, it is recommended that the suggestion be adopted in modified form as follows:

(1) That when an individual is removed from the Security Index solely by application of the Security Index criteria, the security flash, if one has been placed, not be cancelled.

(2) That to comply with Identification Division's request with respect to ultimate purge of this Index, the Manual be changed to specify that these flash notices are to be cancelled
1) when it is learned that the subject of such is deceased and
2) when the field determines that the subject of such is no longer of security interest.

If adopted, appropriate Manual changes will be prepared.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 11/10/58

FROM :

SUBJECT: SUGGESTION #536-59
SUBMITTED BY SA
SAN FRANCISCO DIVISION

Security Investigations of Individuals
SUGGESTION: That the security flash notice no longer be removed from an individual's identification record when the individual has been removed from the Security Index.

PRESENT PROCEDURE: Manual of Instructions, Section 87D, provides that when a Security Index card for a subject against whom a stop notice has been placed with the Identification Division is cancelled, the stop should be removed by sending Form FD-165 (FBI Field Office Wanted-Flash-Cancellation Notice) directly to the Identification Division.

ADVANTAGES STATED: Suggester pointed out that individuals removed from the Security Index are now of more importance to us than they have been in the past in view of the recently initiated program (Bulet 10/2/58) to review the Communist Index and to bring it up to date as an auxiliary and a back stop to the Security Index. The benefits of leaving the security flash on the subject would be that we would learn of his arrests, his application for certain types of employment or the fact that he has moved from one division to another by means of such retention.

OBSERVATIONS: By letter dated 2/18/57 (Bufile SAC Milwaukee advised that as a result of discussion at in-service attended by SA of the Milwaukee Office, SA made the suggestion available to the SAC that the security flash notice be allowed to remain against a subject's identification record. Suggestion considered by Bureau and not adopted for following reasons: (1) While Identification Division had no objection to retention of security flash, that Division felt that an express provision should be made in the Manual of Instructions for the ultimate removal of the flash notice at such time as the subject becomes deceased or is considered no longer as one in whom the Bureau has a security interest. (2) The Domestic Intelligence Division felt that the disadvantages to any administrative device that would establish to assure the ultimate removal of these security flashes would far outweigh any advantages to be gained by retention of the flash notices.

Enclosures (2) -

660-124
1 - Personnel file of SA
1 - Personnel file of SA

(sent separately)
(sent separately)

2552
11/10/58

OBSERVATIONS: (continued)

Domestic Intelligence Division has reconsidered this matter and, in view of the current emphasis placed upon the re-examination of the Communist Index in the field, recommends that the suggestion be adopted in modified form. Recommendations of Domestic Intelligence Division are set out below as numbers 1 and 2.

RECOMMENDATIONS: 1. When an individual is removed from the Security Index solely by application of the Security Index criteria, that the security flash, if one has been placed, not be cancelled.

2. That to comply with the Identification Division's previous request with respect to ultimate purge of this Index, the Manual of Instructions be changed to specify that these flash notices are to be cancelled (1) when it is learned that the subject of such is deceased and (2) when the field determines that the subject of such is no longer of security interest.

3. If approved, Domestic Intelligence Division will prepare necessary revisions to the Manual of Instructions.

4. If approved, enclosed letters to SA [redacted] and SA [redacted] should be sent.

Office Memorandum • UNITED STATES GOVERNMENT

2553

DATE: November 25, 1958

TO :
ADMINISTRATIVE, RECOMMENDATIONS

FROM : [illegible]
SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

SA [illegible] of the San Francisco Division submitted a suggestion (#536-59, memorandum attached) that the security flash notice no longer be removed from an individual's identification record when that individual has been removed from the Security Index. This suggestion was adopted, necessitating changes in the Manual of Instructions, Section 87-D. Proposed changes are attached.

ACTION:

That this memorandum and the proposed Manual changes be referred to the Training and Inspection Division.

Enclosure

November 25, 1958

PROPOSED CHANGES IN
MANUAL OF INSTRUCTIONSSection 87-D

Page 27a, item (E), reading "When a Security Index card for a subject against whom a stop notice has been placed....," should be deleted.

Page 62, item (i), headed "Removal of Security Index Flash Notice," should be revised to read as follows:

"Cancel a Security Index flash notice when (1) it is learned that the subject of such is deceased, or (2) such subject is determined to be no longer of security interest. Do not cancel the security flash notice when a subject is removed from the Security Index solely by application of the Security Index criteria."

added to
page
27a
+
instruction
deleted
from
page
62.

ENCLOSURE

-25-3

Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁵⁴

TO :

DATE: December 12, 1958

FROM :

SUBJECT: ^O SECURITY INDEX - Gen - - - -

The following is a report on the status of the Security Index since the last count was furnished to you on November 14, 1958:

<u>Week of:</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
November 17-21	16	27	- 11
November 24-28	9	15	- 6
December 1-5	19	10	+ 9
December 8-12	26	22	+ 4
	<u>70</u>	<u>74</u>	<u>- 4</u>

During the above-mentioned period, there was a net decrease in the Security Index of 4.

For your information, during the preceding five-week period, 88 cards were added and 94 cards were cancelled, a net decrease of 6.

The Security Index count as of today is 12,843.

ACTION:

This is for your information.

2553

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: December 11, 1958

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SYNOPSIS:

Security Index - Gen

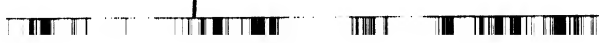
Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in espionage, internal security, security matter and foreign intelligence cases in classifications 65, 100 and 105. Status of these cases as of November 30, 1958, is set forth herein.

In November, there was an increase in pending active matters in the entire field in the security classifications from 15,432 to 17,480. Delinquent matters increased from 1,194 to 1,903. The percentage of delinquent matters increased from 7.7% to 10.9%. Matters received during November in these categories decreased from 8447 to 8367. Matters closed decreased from 7562 to 6312.

Letters are being sent to the offices indicated by asterisks on page four herein, commenting on their delinquency and pointing out the necessity of bringing their security cases to a current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the December, 1958, administrative reports.



2555

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

DETAILS:

The November, 1958, administrative reports from all offices reflect that the total pending active matters in classifications 65, 100 and 105 increased from 15,432 to 17,480. Delinquent items increased from 1,194 to 1,903. The percentage of delinquent items increased from 7.7% to 10.9%. Matters received during November in these categories decreased from 8447 to 8367. Matters closed decreased from 7562 to 6312.

The following statistics reflect the status of pending work, including both pending active and pending inactive matters, and delinquency for all field divisions for the last four months.

TOTAL PENDING MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Classification</u>	<u>8/31/58</u>	<u>9/30/58</u>	<u>10/31/58</u>	<u>11/30/58</u>
65	726	678	664	650
100	10,985	11,174	11,743	13,504
105	<u>4,847</u>	<u>5,019</u>	<u>5,404</u>	<u>5,633</u>
Total	16,558	16,871	17,811	19,787

TOTAL DELINQUENT MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Classification</u>	<u>8/21/58</u>	<u>9/30/58</u>	<u>10/31/58</u>	<u>11/30/58</u>
65	19	28	24	30
100	968	822	770	1216
105	<u>452</u>	<u>435</u>	<u>400</u>	<u>657</u>
Total	1,439	1,285	1,194	1,903

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

MATTERS RECEIVED AND MATTERS CLOSED

<u>Classification</u>	<u>Receipts</u>		<u>Closings</u>	
	<u>10/31/58</u>	<u>11/30/58</u>	<u>10/31/58</u>	<u>11/30/58</u>
65	259	196	273	210
100	5063	5594	4529	3800
105	<u>3125</u>	<u>2577</u>	<u>2760</u>	<u>2302</u>
Total	8447	8367	7562	6312

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices during the past six months.

CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
6/30/58	15,246	1,777	11.7%
7/31/58	14,295	1,377	9.6%
8/31/58	14,327	1,439	10.0%
9/30/58	14,512	1,285	8.9%
10/31/58	15,432	1,194	7.7%
11/30/58	17,480	1,903	10.9%

Status of Security Work By Individual Office

Each office is listed according to the percentage of delinquency on November 30, 1958, in total matters in classifications 65, 100 and 105. These statistics reflect the progress during November, 1958.

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	10/31/58	11/30/58	10/31/58	11/30/58
*Atlanta	106	106	14.2%	33.0% ✓
*Omaha	23	33	4.3%	24.2% ✓
*Springfield	100	96	6.0%	22.9% ✓
*Knoxville	45	55	13.3%	21.8% ✓
*Richmond	44	44	0.0%	18.2% ✓
*Chicago	904	1000	10.8%	17.3% ✓
*Cincinnati	209	202	7.7%	17.3% ✓
*Cleveland	340	367	15.3%	16.6% ✓
*San Francisco	1455	1474	7.1%	15.8% ✓
Birmingham	47	49	2.1%	14.7% ✓
Houston	48	49	2.1%	14.2% ✓
Buffalo	300	295	11.0%	13.9% ✓
Albuquerque	32	31	0.0%	12.9% ✓
Baltimore	396	430	6.3%	12.1% ✓
Jacksonville	50	58	10.0%	12.1% ✓
Miami	117	133	6.0%	12.0% ✓
Anchorage	25	17	8.0%	11.8% ✓
Oklahoma City	23	17	21.7%	11.8% ✓
Phoenix	53	570	17.0%	11.6% ✓
Portland	81	105	0.0%	11.4% ✓
Detroit	615	741	6.0%	10.8% ✓
New York	3506	4003	10.9%	10.8% ✓
San Diego	154	144	0.6%	10.4% ✓
Phoenix	53	72	17.0%	9.7% ✓
Minneapolis	228	284	7.0%	9.5% ✓
Charlotte	111	106	4.5%	9.4% ✓
Seattle	391	435	7.4%	9.4% ✓
Washington Field	948	1249	5.3%	9.3% ✓
Milwaukee	167	163	3.6%	9.2% ✓
New Haven	263	282	6.8%	8.9% ✓
San Antonio	30	34	6.7%	8.6% ✓
Boston	371	414	5.6%	8.7% ✓
Los Angeles	1573	1928	7.6%	8.2% ✓
Pittsburgh	272	319	4.0%	8.2% ✓

*Letter being sent re delinquent status.

Memorandum for
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	10/31/58	11/30/58	10/31/58	11/30/58
St. Louis	123	138	8.1%	8.0%
Newark	680	766	5.1%	7.4%
Mobile	70	73	1.4%	6.8%
Indianapolis	206	223	2.4%	6.7%
Louisville	30	32	3.3%	6.3%
New Orleans	64	65	6.3%	6.2%
Denver	91	108	2.1%	4.6%
Kansas City	45	50	2.2%	4.0%
Dallas	40	52	5.0%	3.8%
Norfolk	30	26	6.7%	3.8%
Memphis	27	35	0.0%	2.9%
Albany	181	194	1.1%	2.1%
Butte	33	47	0.0%	0.0%
El Paso	11	10	0.0%	0.0%
Honolulu	15	51	0.0%	0.0%
Little Rock	23	23	8.7%	0.0%
Salt Lake City	68	62	2.9%	0.0%
San Juan	148	171	0.0%	0.0%
Savannah	49	49	2.0%	0.0%

Office Memorandum • UNITED STATES GOVERNMENT

2556

DATE: December 19, 1958

TO :

FROM :

SUBJECT: 0 SECURITY INDEX

During the past week, 14 cards were added to the Security Index and 14 cards were cancelled, resulting in no change in the total.

The Security Index count as of today is

12,843.

ACTION:

None. For your information.

Assistant Attorney General
Internal Security Division

DATE December 19, 1958

Director, FBI

penl
0 SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number, and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

NOTE: Classified as pertains to SI, part of ~~EDP~~ of Department. Espionage Section of Special Section not included. Four designated groups are:

U.S. Government Employees
Foreign Government Employees
United Nations Employees
Pro-Tito Yugoslavs

*Returned
Delivered
12-19-58
1973*

100-358086-2551

124
F377
67 DEC 24 1958
MAIL ROOM TELETYPE UNIT

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 12/18/53

FROM :

SUBJECT:

Security Index
SECURITY INDEX CARD STATISTICS

There are 12,842 persons represented in the Security Index (as of December 15, 1953). Of the total 11,160 or 87.0 percent are communists.

A detailed table, enclosed in duplicate, shows as of December 15, 1953, the distribution of the subjects by field offices, nationalistic tendencies; dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures

KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

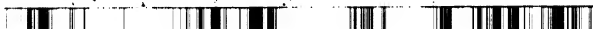
BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain



KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

ENCLOSURE

-25

(ENC)

Items do not add to total column 2, but are included in sections 3, 5, 6, and 7. Columns KF and KV are included in D. O. Column.

BASED ON STATISTICAL SECTION REPORT NO. 12 OF DECEMBER 15, 1950

BASED ON STATISTICAL SECTION RECORDS AS OF DECEMBER 15, 1950																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																									
(1) CITY	(2) TOTAL	(3) NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION														(4) RELIGION		(5) POLITICAL PARTY		(6) CITIZENSHIP STATUS				(7) RACE				(8) SPECIAL SECTION																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																																													
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TO :

DATE: December 3, 1958

FROM :

SUBJECT: 0 SECURITY INDEX

The Security Index (SI) today contains names of 12,838 persons who are included therein because it has been determined they represent a potential danger to the internal security of the U.S. in event of an emergency. Additions to SI are made daily as information is developed indicating such potential dangerousness on part of individuals being investigated.

The placing of an individual's name in SI does not, of course, mean that, having once been adjudged dangerous, he permanently remains so. Developments in the international situation and other factors cause change of viewpoint in many Communist Party members. It consequently is necessary to constantly re-evaluate each case to be certain the individual continues to represent a danger and to remove his name from the Index if he no longer does so.

This re-evaluation is made in each case at least yearly upon submission of the annual report and more frequently if and when the case comes up for attention on tickler or otherwise. The field is required, in submitting the annual report, to furnish its recommendation, with reasons therefor, as to continuation in or deletion from the SI. The supervisor on the substantive desk reviews the report, the field's recommendation and the entire file to arrive at his conclusion in this regard. If deletion is recommended or if facts justifying the recommendation for retention are not completely clear, the supervisor refers the matter to the supervisor in charge of his unit who makes his independent review and determination concerning the case. In those cases in which facts clearly indicate the correct conclusion as to retention of the individual in the SI or deletion of his name therefrom, the final determination is made at this level. In the event, however, there are differences of opinion as to the merits of the case or where any appreciable room for doubt exists, then the matter is passed on by the supervisor in charge for determination by the Section Chief and, in some cases, by the Assistant Director. In those instances in which the Bureau disagrees with the field's recommendation for deletion a letter advising the field of specific reasons for the Bureau's action is sent to the Assistant Director and in cases in which special questions exist to the Associate Director for approval prior to transmittal. A letter advising field of cancellation contrary to its recommendation and reasons for such action is sent to field from Section Chief level, unless special problem exists, in which event the letter clears through the office of the Assistant Director.

Enclosure

Memorandum to
Re: SECURITY INDEX

Recommendations for the addition of a new name to the Security Index are handled in the same fashion as above except that final determination to include the individual's name on the Security Index can only be made at the Section Chief level or higher. Thus, recommendations for additions to the Index receive three considerations in the section. It is believed desirable and necessary that this practice be followed inasmuch as the inclusion of an individual's name on the Security Index means that in the event of an emergency, he will be immediately apprehended and detained under the provisions of the Emergency Detention Program, which provisions provide for no recourse to the courts and provide for detention without right to the Writ of Habeas Corpus.

Any case being considered, whether for addition to the Index or either retention in or deletion therefrom, which presents particular complexities, is referred to the Assistant Director by memorandum for decision as to the Security Index status of the subject.

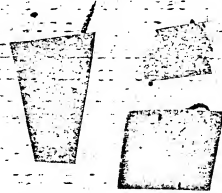
The foregoing outlines the mechanics by which consideration is given to the Security Index status of the subjects of cases. In such considerations, the criteria established in April, 1955, to measure potential dangerousness are utilized as guides in arriving at the correct answer to the essential question, "Does this individual represent a potential danger to internal security in the time of emergency." This determination is made taking into consideration all the facts developed in the individual case that would have bearing on a subject's potential dangerousness regardless of whether the evidence developed is of a legally admissible nature, or is obtained from inadmissible sources or is a combination thereof. While we make every attempt to develop legally admissible evidence in these cases, we do not insist that a determination of a subject's potential dangerousness rest solely on such evidence. In each instance in which we add a name to the Index or retain a name in the Index, the case is fully reviewed to insure that we have proof to substantiate our belief that the individual presents a potential threat to the internal security. The criteria afford practical and workable assistance in arriving at a conclusion and are sufficiently elastic so that, when applied with the necessary judgment, the complex questions which arise can be resolved. The present criteria are well devised for this purpose. They were not intended to be nor can they or any other criteria be rigid rules since the ultimate point to be determined is not whether a case fits a particular rule, but whether the subject of the case represents a danger. Copy of criteria attached.

2557

Memorandum to
Re: SECURITY INDEX

ACTION:

If you approve, we will continue the mechanics described above in re-evaluating Security Index cases, utilizing the present criteria to arrive at the ultimate decision as to potential dangerousness of the subject.



2559
(ENCL.)

Ref: SECRET CRITERIA FOR PLACING AND RETAINING
NAMES IN THE SECURITY INDEX

- 1) Subject has had membership or participation in the activities of a basic revolutionary organization within the last 5 years as shown by overt acts or statements established through reliable sources, informants, or individuals.
- 2) Subject has had membership or participation in the affairs of one or more front organizations, which adhere to the policies and doctrines of a revolutionary group, in a leadership capacity or by active substantial participation in the furtherance of the aims or purposes of the front organizations within the last 3 years as shown by overt acts or statements established through reliable sources, informants or individuals.
- 3) Investigation has developed information that an individual, though not a member or a participant in the activities of a subversive organization, has anarchist or revolutionary beliefs and is likely to seize upon the opportunity presented by a national emergency to endanger the public safety as shown by overt acts or statements within the last 3 years established through reliable sources, informants, or individuals.
- 4) Although investigation has failed to establish overt acts or statements on the part of a subject within the time limits set out above, facts have been developed which clearly and unmistakably depict the subject as a dangerous individual who could be expected to commit acts inimical to the national defense and public safety of the U.S. in time of emergency.

- 2559

SECRET

Office Memorandum • UNITED STATES GOVERNMENT 8560

TO :

DATE: 12/5/58

FROM :

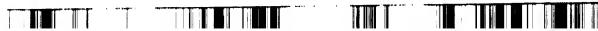
SUBJECT: SECURITY INDEX

During Domestic Intelligence Division inspection the Subversive Control Section was found to have excessive administrative overhead due to the amount of supervisory time being spent in administrative type functions compared to actual supervision of investigative matters. One of the factors contributing to this condition was the review of each field recommendation concerning additions to the Security Index on 4 levels in the Section whereas 3 levels would be sufficient and, in fact, record approval existed for review on only 3 levels in the ordinary case.

The attached memorandum from the Domestic Intelligence Division sets forth the present handling of recommendations for inclusion in, continuance on, or deletion from the Security Index. Included therein is the procedure now being followed of having all field recommendations for additions to the Security Index approved by the SOG Supervisor on the substantive desk, his Supervisor in Charge, and on the Section Chief level. Prior to the inspection there was an unnecessary intermediate level between the Supervisor in Charge and the Section Chief wherein one person also passed on all such recommendations for coordination purposes whereas coordination on Section Chief level would have been adequate. Of course, in any questionable cases where such action is warranted, the recommendations are forwarded to the Branch Chief, Assistant Director and higher.

RECOMMENDATION:

It is recommended that the attached memorandum of the Domestic Intelligence Division setting forth the mechanics of evaluating and re-evaluating Security Index case be approved as sound and consistent with the findings of the recent inspection.



Office Memorandum • UNITED STATES GOVERNMENT

3561

DATE: December 24, 1958

TO :

FROM :

SUBJECT: SECURITY INDEX.

During the past week, 9 cards were added to the Security Index and 7 cards were cancelled, a net increase of 2 cards.

The Security Index count as of today is 12,845.

ACTION:

None. For your information.

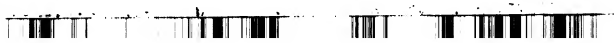


57-59

2562

Date October 14, 1958	
To: Director, FBI	From: (Suggester's name) SA
Division of Assignment Cincinnati	
SUGGESTION Concerning the removal of subjects from the Security Index and the cancelling of the Security Flash Notice to the Identification Division.	
Current practice or rule (Include manual citation as well as facts) See pages 2 and 3	
Advantages of suggestion and annual savings (Include basis for estimate) 1. Savings of clerical, Agent and supervisory time. 2. Savings in Registered Mailing fees. Annual savings - unable to estimate from the Field.	
Disadvantages of suggestion None known.	
(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States) <input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss Signature and Title of suggester	
Recommendations and comments of Division Head Seems meritorious, however, any savings would be negligible. Signature and Title SAC	
(Do not write in this space - for Bureau use only)	

3 - Bureau
1 - Cincinnati RJL:pal
(4)



The present practice of removing a subject from the Security Index is to submit a letter to the Bureau setting forth the Field's recommendation to cancel the Security Index Card on the subject. The card is cancelled only after receipt of advice from the Bureau that the Bureau's Security Index Card has been cancelled.

In all instances where a Security Index Card is cancelled and a Security Index Flash Notice (FD-165) has previously been submitted to the Identification Division, it is necessary to forward a separate communication (FD-165) to the Bureau marked "Attention Identification Division," requesting the cancellation of the Security Index Flash Notice:

It is suggested that when the Field submits a letter requesting the cancellation of the Security Index Card on the subject, the Field submit, as an enclosure to the letter, an FD-165 containing the necessary background information. The Field should, beside the block marked "Cancel Because", leave the space blank. Then after the Bureau agrees to the Field's recommendation, the Bureau can stamp the Field's letter recommending the removal of subject from the Security Index with the stamp "Security Card Cancelled," and also in the same operation stamp the FD-165 in the space left blank for reason cancelling the Security Flash, "Security Card Cancelled." The Bureau could then return the Field's letter bearing the notation "Security Card Cancelled," and transmit via intra-Bureau mail the FD-165 to the Identification Division. This procedure would eliminate the Field's submitting a separate communication (FD-165) to the Identification Division after it had received Bureau authority to cancel the Security Index Card. It would not add any communication burden to the Bureau, as the Bureau could, in one operation, stamp the Field's letter and the FD-165, and then disseminate these communications to the appropriate Divisions.

In the event the Bureau would not concur with the Field's recommendation pertaining to the removal of the subject from the Security Index, the FD-165 could be returned to the Field along with the Bureau's letter advising why it was not removing subject from the Security Index. The Field then could destroy the FD-165.

2562

In keeping with the Bureau's desire to streamline operations, this would eliminate the present practice of submitting a separate communication. The present practice is as follows:

- Step 1 - Field submits letter recommending removal from Security Index.
- Step 2 - Bureau approves, stamps letter, and returns same to Field.
- Step 3 - Field submits FD-165 to Bureau, Attention Identification Division, recommending Security Flash Notice be cancelled.

Thus, if the suggestion is adopted, Step 3 could be eliminated, saving the Bureau and Field clerical time, Agent time, and supervisor time.

Since the present practice is that the FD-165 be sent by Registered Mail, by eliminating Step 3, the Bureau would be able to decrease the Registered Mailing charges throughout the Field.

December 18, 1958

SUBVERSIVE CONTROL SECTION
PROGRAM EVALUATION

Delinquency

In 12/51, there existed an extremely heavy delinquency in the field in security classifications 65, 100 and 105 (in excess of 67%). As a result, we initiated a program of following individual offices on a monthly basis concerning their delinquency status, 12 offices at that time. This program was expanded in 3/52 to include all offices.

The purpose of the program was, and has continued to be, to stress the necessity of reducing delinquency in these categories and the necessity of maintaining these cases in a reasonably current status.

The success of this program can best be illustrated by the fact that during the past three years the highest over-all field delinquency recorded in these categories was on 1/31/56 when the percentage of delinquency stood at 13.7%. At that time, the pending active case load stood at 15,079.

During this same period of time, the lowest recorded pending active matters in the field in classifications 65, 100 and 105 was on 7/31/58, the total at that time being 14,295 pending active matters. Delinquency in these categories then stood at 9.6% throughout the field. Since 7/58, pending active matters have increased approximately 19.8% to a high as of 11/30/58 of 17,480 while during the same period delinquency increased only 1.3% or as of 11/30/58 10.9% delinquent matters were recorded in the field.

As can be seen from the above, the effect of this program is reflected in the sharp decrease in security delinquency, thus enabling the field to handle almost on a current basis matters received in these categories. Then, following analysis of monthly administrative reports submitted by the field, it is found that an office's delinquency in security classifications is excessive, personal attention letters are directed to the particular office drawing its attention to this commit and instructing that immediate steps be taken to correct the situation.

ACTION:

Continue to afford this matter appropriate attention to insure that field delinquency in security classifications is kept at a minimum.

NOT RECORDED
145 DEC 29 1958

TELETYPE UNIT

December 19, 1958

SUBVERSIVE CONTROL SECTION
PROGRAM EVALUATION

SECURITY INDEX - GENL

Periodic Reports Program

Since completion of the Summary Report Program on 7/14/54 (New York on 5/1/56), we have required at least an annual report in all Security Index (SI) cases. For many years prior to 1954, we required reports at specific intervals in certain other types of cases which will be discussed later.

The purpose of the Periodic Reports Program is to insure that current information is available to the Bureau in report form in order to keep the Bureau, as well as the Department, advised of the status of SI cases and in order to discharge our responsibilities of dissemination to other interested agencies in the executive branch of the Government.

This is a major program as evidenced by the fact that there were as of 12/15/53 12,642 SI subjects, each requiring at least one report a year. Many of these cases require more frequent reports and will be commented on below.

Certain administrative controls are exercised at the Bureau to insure prompt submission of reports as required. For example, we utilize a tickler system through which each supervisor is able to follow the field's progress closely. This practice requires the maintenance by each supervisor handling SI matters of approximately 700 ticklers in SI cases, which are, of course, in addition to new cases being received at all times of non-SI matters being handled by him. In addition, the field is required to advise the Bureau twice yearly, 3/1 and 9/1, of the status of this program. Periodic reports required in various types of cases are listed below.

1) Top Functionaries. Presently included in the SI are the names of 34 individuals considered as "top functionaries" in subversive organizations. These top functionaries represent the highest degree of leadership in subversive organizations and their activities are constantly being followed. We require the submission of quarterly reports in these cases.

NOT RECORDED
145 DEC 29 1958

UNRECORDED

Memorandum for
Re: SUBVERSIVE CONTROL SECTION
PROGRAM EVALUATION

2) Key Figures. Throughout the field 686 individuals are considered as key figures in subversive movements. These individuals represent leadership in subversive organizations on regional, district and state levels. They represent a high degree of dangerousness and we follow their activities closely requiring the field to submit reports in these cases on a semiannual basis.

3) Key Facilities. The SI contains the names of 384 individuals employed in various plants throughout the country designated as key facilities by the Department of Defense. A listing of these plants as key facilities indicates that they are of vital importance to national security. In order to keep the various branches of the Department of Defense fully informed of the activities of these individuals, we require reports at six-month intervals in these cases.

4) Other SI Subjects. In all other cases, the field is required to submit reports on an annual basis.

In order to effectively discharge our responsibilities in the internal security field, it is our feeling that the above represent the absolute minimum requirements for the submission of reports in the categories listed.

ACTION:

This Program will be followed closely and we will continue to require reports in SI cases in accordance with the schedule set out above.

UNRECORDED
December 22, 1958

**SUBVERSIVE CONTROL SECTION
PROGRAM EVALUATION**

Security Investigations of Individuals

By various presidential directives, the initial one being in 9/39, the Bureau is charged with the responsibility for investigation of individuals in the internal security field. It is the collecting agency of the entire executive branch for subversive information and has the responsibility of seeing that such information is distributed to those Government agencies having a legitimate interest therein.

The primary purposes of security investigations of individuals are twofold, namely (1) to determine the potential dangerousness of an individual in the event of an emergency and (2) to develop evidence of violations of Federal statutes on the part of such individuals. If, during the course of one of these investigations, it is determined that a subject presents a potential threat to the internal security, he is scheduled for apprehension under the Emergency Detention Program by the inclusion of his name in the Security Index.

Investigations of this type are field wide and as of 11/30/58 there were 17,480 pending active cases in security classifications 65, 100 and 105 (the classifications under which the majority of security investigations are conducted) representing approximately 20.9% of the entire pending active matters in the field. There was a total of 15,534 "pending here" matters as of 11/30, representing approximately 24.8% of all such matters in the field. As can be seen from the above figures, this is a major program from the standpoint of manpower and cost and as such is referred to in the budget material in the form of "Confidential - Off the Record" data.

The Subversive Control Section is primarily responsible for investigations of individuals under the 100 classification although we do have cases on individuals under the 105 classification, such as affiliates of the Nationalist Party of Puerto Rico and the Nation of Islam. For comparative purposes, during the period from 7/1/57 through 11/30/57 the field handled 22,347 matters in the 100 classification and during the same period of 1958 the field handled 23,799 such matters representing approximately 6% increase in such matters handled during the first four months of the fiscal year 1959.

NOT RECORDED
145 DEC 29 1958

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15-229
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Memorandum for
 Re: SUBVERSIVE CONTROL SECTION
 PROGRAM EVALUATION

Certain administrative controls are exercised over this program. For example, we follow the field closely on its over-all delinquency in the three security classifications mentioned previously. This is handled on a monthly basis. We follow the field by tickler on pending matters in the field of which we have knowledge and we follow the field for the submission of periodic reports in Security Index cases to insure that such are submitted when due.

In connection with these cases, one particular investigative technique is worthy of mention, namely our interview program which was initiated in 1949 and is continuing. Available figures reflect that since the initiation of the interview program in 1949 and through the month of 11/53 in excess of 41,000 interviews have been conducted with persons possessing a history of subversive affiliation. These interviews have not only served as a disruptive tactic but we have developed voluminous intelligence data and it is, of course, our best source for development of informants. In Security Index cases we consider reinterviews with each on an annual basis.

As an example of the value of such reinterviews, the Chicago Office recently interviewed an active member of the Communist Party (CP) and an employee at CP headquarters in Chicago. She proved receptive to the interview, providing very valuable intelligence information, has been developed as an informant, and is expected to be extremely valuable. This individual had previously been interviewed on two separate occasions, in 6/54 and 1/56, and on both occasions she refused to discuss anything with the interviewing Agents.

Fraud Against the Government

As mentioned above, one of the purposes of these investigations is to seek out violations of Federal statutes. We presently have pending in the Subversive Control Section 125 cases involving possible violations of the Fraud Against the Government Statute arising primarily from subjects' failure to list membership in a subversive organization in executing such documents as Personnel Security Questionnaires. In these cases, because of security angles, the Department makes a preliminary review of each to determine whether it presents possibilities of successful prosecution prior to referring the case to the U.S. attorney. Consequently, very careful and intensive supervision, as well as investigation, is required. Our principal difficulty in connection with these cases has been the development of witnesses other than currently active and valuable informants who can testify as to a subject's membership in a proscribed organization.

Memorandum for
Re: SUBVERSIVE CONTROL SECTION
PROGRAM EVALUATION

Dissemination

Security reports are disseminated to numerous interested agencies throughout the executive branch of the Government. By far the vast majority of such reports received are disseminated outside the Bureau. The responsibility of such dissemination necessitates careful and thorough evaluation of each report to assure that it is absolutely accurate, both in form and content.

Making Witnesses Available to Other Agencies

Essentially, every security program of other branches of the Government depends to a large extent on information and witnesses made available to those agencies by us. Among such programs are the Industrial Personnel Security Program of the Department of Defense, Coast Guard Screening Program, various Immigration and Naturalization Service programs, such as deportation and denaturalization, and action taken by the military agencies against their personnel. This particular phase of our operations arose subsequent to the [REDACTED] decision holding the then existing Coast Guard screening procedures invalid and strongly implying that the subjects of security hearings should be confronted with the witnesses against them.

Receipt of requests from various agencies for availability of witnesses appearing in our reports are referred to the field with appropriate instructions. The final decision with respect to whether a witness can be made available to the requesting agency is in each case made at the Bureau. In each instance, a thorough study is required to determine the possible effect on the Bureau's internal security responsibilities should the witness be made available for testimony. In addition, when advising these agencies of the availability of a potential witness, it is essential that we also advise such agency of any information contained in our files reflecting upon the reliability or credibility of such witness.

During the period from 10/1 through 11/30/58, we received requests from various agencies as to the availability of 180 witnesses, exclusive of Special Agents and public sources, and during this same period we were able to advise the requesting agencies of the identities

Memorandum for
Re: SUBVERSIVE CONTROL SECTION
PROGRAM EVALUATION

and availability of 57 potential witnesses. It is noted that we had previously made available during the period from 12/56 through 9/58 352 sources, exclusive of Special Agents and public sources, to the U.S. Coast Guard for its possible use in connection with the Coast Guard Screening Program.

ACTION:

This program and the various phases thereof will continue to receive close attention in this Section.

9 Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁶³

TO :

DATE: January 2, 1959

FROM :

SUBJECT: 0 SECURITY INDEX

During the past week, 8 cards were added to the Security Index and 15 cards were cancelled, a net decrease of 7 cards.

The Security Index count as of today is 12,838.

ACTION:

None. For your information.

2564

Office Memorandum • UNITED STATES GOVERNMENT

DATE: 12/24/58

TO :

FROM :

SUBJECT: SUGGESTION #754-59
MADE BY SA
CINCINNATI DIVISION

SUGGESTION: That when the field submits to the Bureau a letter requesting the cancellation of the Security Index Card on a subject, the field also submit as an enclosure, form FD-165, which is a field office wanted-flash-cancellation notice. The FD-165 is directed to the Identification Division as an instruction to place or cancel a stop in its files, to record a wanted notice or a flash notice and to furnish the identification record. SA suggests that after the Bureau approves the cancellation of a Security Index Card the FD-165 form could be stamped to show reason for cancelling the Security Flash as "Security card cancelled" and the FD-165 could then be routed to the Identification Division. This would save the field from submitting a separate communication after it received Bureau authority to cancel the Security Index Card.

OBSERVATIONS: By my memorandum to you dated 11/10/58, it was approved that the Security Flash Notice would no longer be removed when the person was removed from the Security Index. This change was adopted as the result of a suggestion made by SA San Francisco (Suggestion #536-59). Manual provisions are now being printed to reflect this change. As a result, there is no basis for any further consideration of SA suggestion since we will no longer cancel the Security Flash just because a person is removed from the Security Index.

RECOMMENDATION: That this suggestion not be adopted. No further action is necessary since SA was thanked by letter of 12/12/58.

-2564

23 JAN 6 1959

1 - Personnel file of SA

(sent separately)

Office Memorandum • UNITED STATES GOVERNMENT

DATE: December 19, 1958

TO

FROM

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him:

- 1) Alphabetical list of Security Index (SI) subjects.
- 2) Geographical list of SI subjects.
- 3) Special Section of the SI.
- 4) List of key figures and top functionaries.
- 5) List of SI subjects out of the country.
- 6) List of missing SI subjects.
- 7) List of subjects whose citizenship status is unknown.
- 8) List of aliens.
- 9) List of SI subjects of Chinese descent.
- 10) List of SI subjects sympathetic to communist China.

The SAC should destroy by burning the lists furnished in November, 1958. When this action has been taken, he should so note on this memorandum and return it to the Subversive Control Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to Quantico for the above action.

Enclosures
100-358086

1 - SAC, Quantico

J.F.B.
J.P.R.
8
4 JAN 14 1959

53 JAN 19 1959

Office Memorandum • UNITED STATES GOVERNMENT 2566

TO :

DATE: January 9, 1959

FROM :

SUBJECT: SECURITY INDEX GENL.

The following is a report on the status of the Security Index since the last count was furnished to you on December 12, 1958:

<u>Week of:</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
December 15-19	14	14	None
December 22-24	9	7	+ 2
December 29 - January 2	8	15	- 7
January 5-9	13	11	+ 2
	<u>44</u>	<u>47</u>	<u>- 3</u>

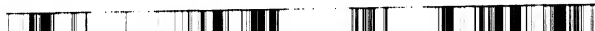
During the above-mentioned period, there was a net decrease in the Security Index of 3.

For your information, during the preceding four-week period, 70 cards were added and 74 cards were cancelled, a net decrease of 4.

The Security Index count as of today is 12,840.

ACTION:

This is for your information.



2567

Office Memorandum • UNITED STATES GOVERNMENT

DATE: January 13, 1959

TO :

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SYNOPSIS:

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in espionage, internal security, security matter and foreign intelligence cases in classifications 65, 100 and 105. Status of these cases as of December 31, 1958, is set forth below.

In December, there was an increase in pending active matters in the entire field in the security classifications from 17,480 to 18,450. Delinquent matters decreased from 1,903 to 1,888. The percentage of delinquent matters decreased from 10.9% to 10.2%. Matters received during December in these categories increased from 8,367 to 8,754. Matters closed increased from 6,312 to 7,826.

Letters are being sent to the offices indicated by asterisks on page four herein, commenting on their delinquency and pointing out the necessity of bringing their security cases to a current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the January, 1959, administrative reports.

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

DETAILS:

The December, 1958, administrative reports from all offices reflect that the total pending active matters in classifications 65, 100 and 105 increased from 17,480 to 18,450. Delinquent items decreased from 1,903 to 1,888. The percentage of delinquent items decreased from 10.9% to 10.2%. Matters received during December in these categories increased from 8,367 to 8,754. Matters closed increased from 6,312 to 7,826.

The following statistics reflect the status of pending work, including both pending active and pending inactive matters, and delinquency for all field divisions for the last four months.

TOTAL PENDING MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Classification</u>	<u>9/30/58</u>	<u>10/31/58</u>	<u>11/30/58</u>	<u>12/31/58</u>
65	678	664	650	663
100	11,174	11,743	13,504	14,614
105	<u>5,019</u>	<u>5,404</u>	<u>5,633</u>	<u>5,466</u>
Total	16,871	17,811	19,787	20,743

TOTAL DELINQUENT MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Classification</u>	<u>9/30/58</u>	<u>10/31/58</u>	<u>11/30/58</u>	<u>12/31/58</u>
65	28	24	30	24
100	822	770	1216	1287
105	<u>435</u>	<u>400</u>	<u>657</u>	<u>577</u>
Total	1,285	1,194	1,903	1,888

Memorandum for
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

MATTERS RECEIVED AND MATTERS CLOSED

<u>Classification</u>	<u>Receipts</u>		<u>Closings</u>	
	<u>11/30/58</u>	<u>12/31/58</u>	<u>11/30/58</u>	<u>12/31/58</u>
65	196	220	210	207
100	5594	5928	3800	4810
105	<u>2577</u>	<u>2606</u>	<u>2302</u>	<u>2809</u>
Total	8367	8754	6312	7826

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices during the past six months.

CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
7/31/58	14,295	1,377	9.6%
8/31/58	14,327	1,439	10.0%
9/30/58	14,512	1,285	8.9%
10/31/58	15,432	1,194	7.7%
11/30/58	17,480	1,903	10.9%
12/31/58	18,450	1,888	10.2%

Status of Security Work By Individual Office

Each office is listed according to the percentage of delinquency on December 31, 1958, in total matters in classifications 65, 100 and 105. These statistics reflect the progress during December, 1958.

Memorandum for .
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	11/30/58	12/31/58	11/30/58	12/31/58
*Miami	133	146	12.0%	18.5%
*Mobile	73	66	6.8%	16.7%
*Chicago	1000	1066	17.3%	16.5%
*Oklahoma City	17	20	11.8%	15.0%
Cleveland	367	396	16.6%	14.1%
Minneapolis	284	255	9.5%	14.1%
San Francisco	1474	1525	15.8%	14.0%
Salt Lake City	62	58	0.0%	13.8%
Birmingham	49	59	14.7%	13.6%
Kansas City	50	44	4.0%	13.6%
Philadelphia	570	708	11.6%	12.4%
Milwaukee	163	159	9.2%	11.3%
Denver	108	90	4.6%	11.1%
Los Angeles	1928	2087	8.2%	11.0%
New Orleans	65	75	6.2%	10.7%
Seattle	435	476	9.4%	10.7%
Houston	49	47	14.2%	10.6%
New Haven	282	328	8.9%	10.4%
New York	4003	4282	10.8%	10.4%
Washington Field	1249	1159	9.3%	10.4%
Norfolk	26	29	3.8%	10.3%
Louisville	32	30	6.3%	10.0%
St. Louis	138	151	8.0%	9.9%
Buffalo	295	324	13.9%	9.0%
Phoenix	72	67	9.7%	9.0%
Pittsburgh	319	322	8.2%	9.0%
Omaha	33	47	24.2%	8.5%
Portland	105	106	0.0%	8.5%
Boston	414	409	8.7%	8.3%
San Diego	144	169	10.4%	8.3%
Baltimore	430	402	12.1%	7.7%
Butte	47	52	0.0%	7.7%
Charlotte	106	93	9.4%	7.5%
Indianapolis	223	203	6.7%	7.4%
Memphis	35	32	0.0%	6.3%

*Letter being sent re delinquent status.

Memorandum for
Re: **DELINQUENCY IN SECURITY INVESTIGATIONS**

<u>Office</u>	<u>Active Matters</u>		<u>Percentage Delinquent</u>	
	<u>11/30/58</u>	<u>12/31/58</u>	<u>11/30/58</u>	<u>12/31/58</u>
Newark	766	921	7.4%	6.2%
Cincinnati	202	159	17.3%	5.7%
Knoxville	55	54	21.8%	5.6%
Dallas	52	41	3.8%	4.9%
Detroit	741	911	10.8%	4.6%
Atlanta	106	113	33.0%	4.4%
Richmond	44	52	18.2%	3.9%
Jacksonville	58	57	12.1%	3.5%
San Antonio	34	30	8.8%	3.3%
Springfield	596	65	22.9%	3.1%
Albany	194	245	2.1%	1.6%
Albuquerque	31	27	12.9%	0.0%
Anchorage	17	14	11.8%	0.0%
El Paso	10	10	0.0%	0.0%
Honolulu	51	40	0.0%	0.0%
Little Rock	23	21	0.0%	0.0%
San Juan	171	166	0.0%	0.0%
Savannah	49	42	0.0%	0.0%

Office Memorandum • UNITED STATES GOVERNMENT ³⁵⁶⁸

DATE: January 16, 1959

TO :
FROM :

SUBJECT: SECURITY INDEX *GENL*

During the past week, 14 cards were added to the Security Index and 10 cards were cancelled, a net increase of 4 cards.

The Security Index count as of today is 12,844.

ACTION:

None. For your information.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 1/15/59

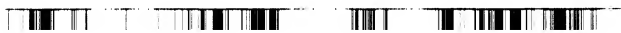
FROM :

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 12,840 persons represented in the Security Index (as of January 12, 1959). Of the total 11,157 or 87.0 percent are communists.

A detailed table, enclosed in duplicate, shows as of January 12, 1959, the distribution of the subjects by field offices, nationalistic tendencies; dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed.

Enclosures



KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized
NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees
BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees
GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group
NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America
RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees
UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

- 2569

ENCLOSURE

KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
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BUL Bulgarian
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ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
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NOI Nation of Islam
MIS Miscellaneous
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PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

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1956

* Items do not add to total column Z, but are included in sections 3, 4, 5, and 6.

256
(ENCL)

SECURITY INDEX CARD STATISTICS - BY FIELD OFFICE
BASED ON STATISTICAL SECTION RECORD AS OF JANUARY 12, 1959

BASED ON STATISTICAL SECTION RECORD AND DATA																																		
(1) FIELD OFFICE	(2) TOTAL	(3) NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION																	(4) SEX		(5) MARRIAGE		(6) CITIZENSHIP STATUS				(7) RACE				(8) SPECIAL SECTION			
		COM	BUL	HUN	ISR	PER	ESP	MEX	ITA	GRE	ARM	YUG	ALB	ASR	SRP	YIP	YUD	NA					RA	AL	UA	White	Black	Other	Latino	Asian	Other	Latino	Asian	Other
		11,157	0	1	191	60	350	32	270	37	17	103	595	4	1			2,902	17	36	7,576	5,262	10,100	2,228	109	23	11,235	1,508	40	37	0	2	10	3
ALBANY	127	121				1	1										47	4	22	44	107	17	1											
ALBUQUERQUE	14	14															6	1	8	6	13	17	1											
ALBUQUERQUE	2	2															2	1	1	1	2	1												
ALBUQUERQUE	24	24															4	2	4	2	24	17												
ALBUQUERQUE	135	131															17	4	1	44	118	17												
ALBUQUERQUE	0	0															14	14	14	0	230	44	1	1										
ALBUQUERQUE	247	254															22	16	106	40	142	14	1											
ALBUQUERQUE	174	174															11	4	14	12	17	17												
ALBUQUERQUE	47	47															11	4	14	12	17	17												
ALBUQUERQUE	17	17															11	4	14	12	17	17												
ALBUQUERQUE	944	942															147	40	7	444	174	741	143	17	3									
ALBUQUERQUE	31	31															26	7	67	24	94	7												
ALBUQUERQUE	244	244															42	10	1	144	47	220	42	2	1									
ALBUQUERQUE	24	22															26	4	17	7	23	4	1											
ALBUQUERQUE	40	34															104	34	1	297	141	122	46	10										
ALBUQUERQUE	444	444															4	1	4	1	4	1												
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Office Memorandum • UNITED STATES GOVERNMENT 2570

TO :

DATE: January 15, 1959

FROM :

SUBJECT:

SECURITY INDEX - General

We forward to the field quarterly an alphabetical list of each office's Security Index in order that the Security Index cards maintained in the field may be checked and reconciled with Bureau records.

There is attached a proposed letter to all field offices containing appropriate instructions regarding the handling of the list.

RECOMMENDATION:

It is recommended that the attached letter be approved and forwarded.

Enclosure

100-358086

1
1
1

100-358086-2570

11 JAN 20 1959

SAC, Albany

January 16, 1959

Director, FBI (100-358086) —

2570

SECURITY INDEX

There is attached for each office an alphabetical list of its Security Index subjects (two copies for New York) prepared from the Bureau's Security Index as of January 12, 1959.

The attached list should be used to reconcile the Security Index in your office with the Security Index at the Seat of Government by checking the names on the list against the Security Index cards. Detailed instructions regarding the handling of this list are contained in Bureau letter to Albany, copies to all offices except Jacksonville, captioned as above, dated January 17, 1956. Jacksonville should refer to Bureau letter of April 21, 1958, in this matter.

Enclosure

- | | |
|---------------------------|-------------------------------|
| 2 - Albuquerque (W/Enc.) | 2 - Miami (W/Enc.) |
| 2 - Anchorage (W/Enc.) | 2 - Milwaukee (W/Enc.) |
| 2 - Atlanta (W/Enc.) | 2 - Minneapolis (W/Enc.) |
| 2 - Baltimore (W/Enc.) | 2 - Mobile (W/Enc.) |
| 2 - Birmingham (W/Enc.) | 2 - Newark (W/Enc.) |
| 2 - Boston (W/Enc.) | 2 - New Haven (W/Enc.) |
| 2 - Buffalo (W/Enc.) | 2 - New Orleans (W/Enc.) |
| 2 - Butte (W/Enc.) | 2 - New York (W/Enc.-2) |
| 2 - Charlotte (W/Enc.) | 2 - Norfolk (W/Enc.) |
| 2 - Chicago (W/Enc.) | 2 - Oklahoma City (W/Enc.) |
| 2 - Cincinnati (W/Enc.) | 2 - Omaha (W/Enc.) |
| 2 - Cleveland (W/Enc.) | 2 - Philadelphia (W/Enc.) |
| 2 - Dallas (W/Enc.) | 2 - Phoenix (W/Enc.) |
| 2 - Denver (W/Enc.) | 2 - Pittsburgh (W/Enc.) |
| 2 - Detroit (W/Enc.) | 2 - Portland (W/Enc.) |
| 2 - El Paso (W/Enc.) | 2 - Richmond (W/Enc.) |
| 2 - Honolulu (W/Enc.) | 2 - St. Louis (W/Enc.) |
| 2 - Houston (W/Enc.) | 2 - Salt Lake City (W/Enc.) |
| 2 - Indianapolis (W/Enc.) | 2 - San Antonio (W/Enc.) |
| 2 - Jacksonville (W/Enc.) | 2 - San Diego (W/Enc.) |
| 2 - Kansas City (W/Enc.) | 2 - San Francisco (W/Enc.) |
| 2 - Knoxville (W/Enc.) | 2 - San Juan (W/Enc.) |
| 2 - Little Rock (W/Enc.) | 2 - Savannah (W/Enc.) |
| 2 - Los Angeles (W/Enc.) | 2 - Seattle (W/Enc.) |
| 2 - Louisville (W/Enc.) | 2 - Springfield (W/Enc.) |
| 2 - Memphis (W/Enc.) | 2 - Washington Field (W/Enc.) |

ORIG. ON PLASTIPLATE See memo dated 1-15-59 re above.

UNRECORDED COPY FILED IN 100-358086 - Sub's For Field of

Assistant Attorney General
Internal Security Division

January 19, 1959

Director, FBI

SECURITY INDEX LIST - 90N6

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number, and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

NOTE: Classified as pertains to SI, part of EDP of Department. Espionage Section of Special Section not included. Four designated groups are:

U.S. Government Employees
Foreign Government Employees
United Nations Employees
Pro-Tito Yugoslavs

Personally
Delivered 1-19-58
JPH

✓
100-358086-2571

JAN 21 1959

AS
JPH
JPH

88 JAN 23 1959

MAIL ROOM ☐ TELETYPE UNIT ☐

2572

Office Memorandum • UNITED STATES GOVERNMENT

TO

DATE: January 16, 1959

FROM

SUBJECT: SECURITY INDEX LISTS

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him:

- 1) Alphabetical list of Security Index (SI) subjects.
- 2) Geographical list of SI subjects.
- 3) Special Section of the SI.
- 4) List of key figures and top functionaries.
- 5) List of SI subjects out of the country.
- 6) List of missing SI subjects.
- 7) List of subjects whose citizenship status is unknown.
- 8) List of aliens.
- 9) List of SI subjects of Chinese descent.
- 10) List of SI subjects sympathetic to communist China.

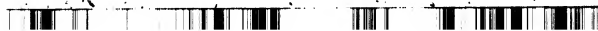
The SAC should destroy by burning the lists furnished in November, 1958. When this action has been taken, he should so note on this memorandum and return it to the Subversive Control Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to Quantico for the above action.

4207 Enclosures
100-358086
58 JAN 23 1959
1 - SAC, Quantico

100-358086-2577-113
10 JAN 22 1959



Office Memorandum • UNITED STATES GOVERNMENT ²⁵⁷³

TO :

DATE: January 23, 1959

FROM :

SUBJECT:

SECURITY INDEX

During the past week, 10 cards were added to the Security Index and 18 cards were cancelled, a net decrease of 8 cards.

The Security Index count as of today is 12,836.

ACTION:

None. For your information.

2575

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: January 30, 1959

FROM :

SUBJECT: SECURITY INDEX

During the past week, 4 cards were added to the Security Index and 31 cards were cancelled, a net decrease of 27 cards.

The Security Index count as of today is 12,809.

ACTION:

None. For your information.

2576

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: January 28, 1959

FROM :

SUBJECT: ⁰ SECURITY INVESTIGATIONS OF INDIVIDUALS

Each subject of a security investigation is regarded as a potential source of information or as a potential security informant. Therefore, each is considered for possible interview prior to closing the case. In connection with Security Index subjects previously interviewed with Bureau authority, the field gives consideration to reinterviews in each instance at the time periodic reports are submitted and, if a reinterview is not conducted, advises the Bureau of the circumstances making such a reinterview inadvisable.

We have noted a tendency on the part of many field offices in the recent past to give such reasons, for not considering the subject for interview or reinterview as the case may be, as (1) the fact that the subject is currently active in a subversive movement, and (2) the fact that subject was uncooperative upon occasion of a previous interview. Experience has shown that both reasons are invalid if no other factors mitigating against such an interview exist.

Our ~~interview~~ program has over the years been the most productive source for development of informants and intelligence information and, in addition, has been a very effective disruptive tactic. To insure continued close attention to this phase of our investigations, it is believed desirable to again direct the field's attention to the importance of this program and the necessity for close attention thereto.

ACTION:

If you agree, there is attached a proposed letter to Albany, copies to all offices (except New York, which was issued specific instructions concerning this matter on 1/26/59).



Office Memorandum • UNITED STATES GOVERNMENT 2577

TO :

DATE: February 6, 1959

FROM :

SUBJECT: SECURITY INDEX

During the past week, 7 cards were added to the Security Index and 19 cards were cancelled, a net decrease of 12 cards.

The Security Index count as of today is 12,797.

ACTION:

None. For your information.



Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: February 5, 1959

FROM :

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS

At the recent Internal Security - Espionage Conference, 1/12-13/59, a thorough analysis of a number of the Bureau's programs in the internal security field was made. Included among the programs discussed were (1) the program for identification of Communist Party members, (2) Security Index program, and (3) Communist Index program.

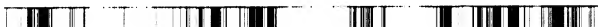
GENL

Fourteen offices, plus the Legal Attaches, Ottawa and Mexico City, were represented at this Conference. It is believed desirable to bring the Conference discussion concerning the above-mentioned three programs to the attention of all field offices for their benefit and guidance.

ACTION:

If you agree, there is attached a proposed letter to Albany, copies to all offices.

Enclosure



SAC, Albany

February 6, 1959

Director, FBI

-2578

PERSONAL ATTENTIONSECURITY INVESTIGATIONS OF INDIVIDUALS

On January 12 and 13, 1959, a conference was held at the Bureau attended by representatives from 14 field offices and the Legal Attaches from Ottawa, Canada, and Mexico City, Mexico. This conference was held for the purpose of analyzing our entire operations and our goals and objectives in the internal security-espionage field. Among the programs discussed at this conference were (1) the program for identification of Communist Party (CP) members, (2) the Security Index program, and (3) the Communist Index program.

Letter to Albany
Re: SECURITY INVESTIGATIONS OF INDIVIDUALS

1) Identification of CP Members

The conference discussed the problems confronting the field in attempting to establish sound estimates as to the current CP membership, in achieving positive identification of individuals belonging to the CP and other revolutionary groups, and in developing sufficient information concerning their activities as to warrant inclusion of their names in the Security Index. It noted that frequently fragmentary information is obtained from a source or from a highly confidential technique which, if pursued by the use of other investigative techniques, will result in definitely tying in the information with a specific individual. It was the unanimous opinion of the conference that the employment of photographic surveillances, physical surveillances and the development of anonymous sources require the use of a considerable amount of manpower and, further, that it is often necessary to utilize some or all of these techniques to obtain the desired information. Field representatives noted that there have been some instances in the past where a lack of available manpower has made it necessary to forego the use of these investigative aids. In this connection, the Bureau noted a decrease in the use of these techniques during the past year, particularly in the development of highly confidential sources which have proven to be very successful in the past and provide the type of data required to implement this program.

We cannot depend exclusively upon security informant coverage for development of information desired under this program but must utilize every investigative technique available to us if we are to fully discharge our responsibilities in the security field.

Letter to Albany
Re: SECURITY INVESTIGATIONS OF INDIVIDUALS

2) Security Index Program

The conference recognized that the summary apprehensions which will be effected in a time of emergency make it necessary that each individual case being considered for the Security Index receive careful consideration and that the responsibilities of the Bureau under this program are grave. The unanimous opinion was that proper application of the existing criteria for inclusion of individuals on the Security Index provides effective means of dealing with the situation and that no change in such criteria of either a liberalizing or constrictive nature is necessary or desirable. Such criteria are not to be so blindly applied as to lose sight of the basic requirement that the Index include all persons who represent a potential danger to internal security. Promptness in initiating and thoroughness in completing investigations of individuals being considered for possible inclusion on the Security Index are, of course, of prime importance and must be given close attention.

3) Communist Index Program

The results obtained in the brief time since initiation of the Communist Index program were discussed. Investigations initiated under this program have already resulted in the inclusion on the Security Index of several individuals, the development of new security informants, location of individuals employed in sensitive positions, and development of considerable intelligence data as a result of cooperative interviews. The Communist Index constitutes a reservoir and basis from which both informants and Security Index subjects will be developed. Consequently, this Index must be carefully maintained so that it continues to contain names of all individuals properly belonging therein because of past affiliation with subversive

Letter to Albany

Re: SECURITY INVESTIGATIONS OF INDIVIDUALS

movements. The conference was of the opinion that the program will prove to be of considerable value and should be pursued in accordance with current Bureau instructions.

It is readily apparent that the investigations of individual Communist Party members are of paramount importance in view of the Bureau's responsibility for the identification and thorough investigation of every potentially dangerous individual. It is your personal responsibility, therefore, to assure that these investigations are thorough and complete. Sufficient experienced manpower must be assigned to these investigations so that all available investigative techniques can and will be utilized when necessary and appropriate. This matter must receive continuous and preferred attention in each office.

2579

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: February 13, 1959

FROM :

SUBJECT: ^O SECURITY INDEX - GENL

The following is a report on the status of the Security Index since the last count was furnished to you on January 9, 1959:

<u>Week of:</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
January 12-16	14	10	+ 4
January 19-23	10	18	- 8
January 26-30	4	31	-27
February 2-6	7	19	-12
February 9-13	<u>26</u>	<u>17</u>	<u>+ 9</u>
	61	95	-34

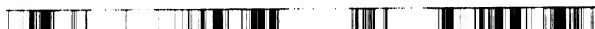
During the above-mentioned period, there was a net decrease in the Security Index of 34.

For your information, during the preceding four-week period, 44 cards were added and 47 cards were cancelled, a net decrease of 3.

The Security Index count as of today is 12,806.

ACTION:

This is for your information.



STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: February 10, 1959

FROM :

SUBJECT: BUPLANS
RECORDS REPOSITORY

SECURITY INDEX - GENL

On February 4, 1959, SA checked the physical condition of the typewriter standards material and key figure handwriting specimens which are stored in ~~the~~ for emergency purposes. At that time he also checked as to when the last additions had been made to each of these groups of material.

SA found that the 35 millimeter film containing key figure handwriting specimens and the typewriter standards film transparencies to be in good condition, appropriately labeled and easily accessible.

The last addition to the key figure handwriting specimens was indicated to be by memorandum dated November 14, 1958. A notation on the film indicates that it was filed on November 19, 1958. The last addition to the typewriter standards specimens was by memorandum dated January 9, 1959. A notation on these specimens indicates that they were filed on January 13, 1959.

ACTION: None. For information purposes only.

66-17380

NOT RECORDED
102 FEB 12 1959

- 1 - 80-10 (Typewriter Standards File)
- 1 - 80-697 (Communist Key Figure Handwriting File)
- 1 - (sent direct)

3 FEB 13 1959

Office Memorandum

UNITED STATES GOVERNMENT

UNRECORDED

TO :

DATE: February 10, 1959

FROM :

SUBJECT: BUPLANS

RECORDS REPOSITORY

SECURITY INDEX - genl

Pursuant to the Executives Conference memorandum, dated September 14, 1954, negatives of Communist Key Figure *SHAN* handwriting specimens were transmitted to *[redacted]*

There is attached a strip of 35 millimeter negatives of the specimens of handwriting added to the Communist Key Figure File during the past three months.

ACTION: The Training and Inspection Division should forward the attached strip of film to the SAC, *[redacted]*, with instructions that it be attached with cellophane tape to film previously forwarded and that it be maintained in a safe storage place at *[redacted]*.

Enclosure



Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: February 13, 1959

FROM :

INDEX - General

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SYNOPSIS:

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in espionage, internal security, security matter and foreign intelligence cases in classifications 65, 100 and 105. Status of these cases as of January 31, 1959, is set forth below.

In January, there was an increase in pending active matters in the entire field in the security classifications from 18,450 to 19,045. Delinquent matters increased from 1,888 to 2,255. The percentage of delinquent matters increased from 10.2% to 11.8%. Matters received during January in these categories increased from 8,754 to 8,847. Matters closed increased from 7,826 to 9,148.

Letters are being sent to the offices indicated by asterisks on page four herein, commenting on their delinquency and pointing out the necessity of bringing their security cases to a current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the February, 1959. administrative reports.

Memorandum for
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

DETAILS:

The January, 1959, administrative reports from all offices reflect that the total pending active matters in classifications 65, 100 and 105 increased from 18,450 to 19,045. Delinquent items increased from 1,888 to 2,255. The percentage of delinquent items increased from 10.2% to 11.8%. Matters received during January in these categories increased from 8,754 to 8,847. Matters closed increased from 7,826 to 9,148.

The following statistics reflect the status of pending work, including both pending active and pending inactive matters, and delinquency for all field divisions for the last four months.

TOTAL PENDING MATTERS CLASSIFICATIONS 65, 100 AND 105 ALL FIELD DIVISIONS				
<u>Classification</u>	<u>10/31/58</u>	<u>11/30/58</u>	<u>12/31/58</u>	<u>1/31/59</u>
65	664	650	663	709
100	11,743	13,504	14,614	15,137
105	5,404	5,633	5,466	5,492
Total	17,811	19,787	20,743	21,338

TOTAL DELINQUENT MATTERS CLASSIFICATIONS 65, 100 AND 105 ALL FIELD DIVISIONS				
<u>Classification</u>	<u>10/31/58</u>	<u>11/30/58</u>	<u>12/31/58</u>	<u>1/31/59</u>
65	24	30	24	33
100	770	1216	1287	1669
105	400	657	577	553
	1,194	1,903	1,888	2,255

Memorandum for
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS
 100-358086

MATTERS RECEIVED AND MATTERS CLOSED

	<u>Receipts</u>		<u>Closings</u>	
<u>Classification</u>	<u>12/31/58</u>	<u>1/31/59</u>	<u>12/31/58</u>	<u>1/31/59</u>
65	220	271	207	225
100	5928	5923	4810	5396
105	2606	2653	2809	3527
Total	8754	8847	7826	9148

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices during the past six months.

	<u>CLASSIFICATIONS 65, 100 AND 105</u>		
	<u>ALL FIELD DIVISIONS</u>		
<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
8/31/58	14,327	1,439	10.0%
9/30/58	14,512	1,285	8.9%
10/31/58	15,432	1,194	7.7%
11/30/58	17,480	1,903	10.9%
12/31/58	18,450	1,888	10.2%
1/31/59	19,045	2,255	11.8%

Status of Security Work By Individual Office

Each office is listed according to the percentage of delinquency on January 31, 1959, in total matters in classifications 65, 100 and 105. These statistics reflect the progress during January, 1959.

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	12/31/58	1/31/59	12/31/58	1/31/59
*Omaha	47	29	8.5%	24.1%
*San Diego	169	152	8.5%	22.4%
*Miami	146	159	18.5%	22.0%
*Knoxville	54	49	5.6%	18.4%
*New York	4282	4555	10.4%	16.5%
*Cleveland	396	431	14.1%	16.0%
*Chicago	1066	1073	16.5%	15.5%
*San Francisco	1525	1524	14.0%	15.5%
Los Angeles	2087	2206	11.0%	14.1%
San Antonio	30	30	3.3%	13.3%
Atlanta	113	96	4.4%	11.5%
Philadelphia	708	702	12.4%	11.5%
Seattle	476	430	10.7%	11.2%
Louisville	30	36	10.0%	11.1%
New Orleans	75	85	10.7%	10.6%
Buffalo	324	339	9.0%	10.0%
Indianapolis	203	301	7.4%	10.0%
Oklahoma City	20	30	15.0%	10.0%
St. Louis	151	110	9.9%	10.0%
New Haven	328	343	10.4%	9.9%
Birmingham	59	52	13.6%	9.6%
Baltimore	402	437	7.7%	9.4%
Milwaukee	159	150	11.3%	9.3%
Phoenix	67	61	9.0%	8.2%
Denver	90	87	11.1%	8.0%
Washington Field	1159	1294	10.4%	7.6%
Charlotte	93	83	7.5%	7.2%
Norfolk	29	28	10.3%	7.1%
Pittsburgh	322	327	9.0%	7.0%
Anchorage	14	30	0.0%	6.7%
Springfield	65	104	3.1%	6.0%
Houston	47	67	10.6%	6.0%
Newark	921	842	6.2%	5.9%
Kansas City	44	53	13.6%	5.6%
Cincinnati	159	168	5.7%	5.4%
Mobile	66	58	16.7%	5.2%
Portland	106	98	8.5%	5.1%
Albany	245	224	1.6%	4.9%
Detroit	911	930	4.6%	4.7%
El Paso	10	23	0.0%	4.3%
Minneapolis	255	210	14.1%	4.3%

* Letter being sent re delinquent status.

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	12/31/58	1/31/59	12/31/58	1/31/59
Boston	409	446	8.3%	3.8%
Richmond	52	54	3.9%	3.7%
Savannah	42	44	0.0%	2.3%
Dallas	41	53	4.9%	1.9%
Albuquerque	27	36	0.0%	0.0%
Butte	52	57	7.7%	0.0%
Honolulu	40	23	0.0%	0.0%
Jacksonville	57	48	3.5%	0.0%
Little Rock	21	26	0.0%	0.0%
Memphis	32	36	6.3%	0.0%
Salt Lake City	58	51	13.8%	0.0%
San Juan	166	165	0.0%	0.0%

Assistant Attorney General
Internal Security Division

February 24, 1959

Director, FBI

SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. Those individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number, and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

100-358086

Personally delivered 2/24/59 JAB
NOTE: Classified as pertains to Security Index, part of Emergency Detention Program of Department. Espionage Section of Special Section not included. Four designated groups are:

U.S. Government Employees
Foreign Government Employees
United Nations Employees
Pro-Tito Yugoslavs

769P
57 FEB 26 1959

100-358086-925
FEB 25 1959

MAIL ROOM ☐ TELETYPE UNIT ☐

2583

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: February 20, 1959

FROM :

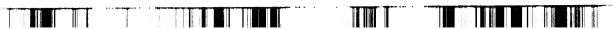
SUBJECT: *O* SECURITY INDEX

During the past week, 21 cards were added to the Security Index and 11 cards were cancelled, a net increase of 10 cards.

The Security Index count as of today is
12,816.

ACTION:

None. For your information.



2584

Office Memorandum • UNITED STATES GOVERNMENT

TO : [REDACTED]
FROM : [REDACTED]
SUBJECT: SECURITY INDEX LISTS

DATE: February 20, 1959

Enclosed herewith is one copy each of the following lists for transmittal to the SAC, Quantico, for storage with other vital records maintained by him:

- 1) Alphabetical list of Security Index (SI) subjects.
- 2) Geographical list of SI subjects.
- 3) Special Section of the SI.
- 4) List of key figures and top functionaries.
- 5) List of SI subjects out of the country.
- 6) List of missing SI subjects.
- 7) List of subjects whose citizenship status is unknown.
- 8) List of aliens.
- 9) List of SI subjects of Chinese descent.
- 10) List of SI subjects sympathetic to communist China.

The SAC should destroy by burning the lists furnished in January, 1959. When this action has been taken, he should so note on this memorandum and return it to the Subversive Control Section.

ACTION:

If you approve, this memorandum and the attached lists will be forwarded to Quantico for the above action.

Enclosures
100-358086

-1 - SAC, Quantico

66 FEB 27 1959

Office Memorandum • UNITED STATES GOVERNMENT

DATE: 2/20/59

TO :

FROM :

SUBJECT: / SECURITY INDEX CARD STATISTICS

There are 12,910 persons represented in the Security Index (as of February 16, 1959). Of the total 11,107 or 87.0 percent are communists. ✓

A detailed table, enclosed in duplicate, shows as of February 16, 1959, the distribution of the subjects by field offices, nationalistic tendencies; dangerousness, sex, race, citizenship, and "special lists." A key to abbreviations is enclosed. 5

Enclosures



KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

2585
ENCLOSURE

KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL Alien
DC Detcom
KF Key Figure
NA Naturalized

NB Native Born
TF Top Functionary
UN Unknown
AEP Atomic Energy Program Employees

BUL Bulgarian
COM Communist Party, USA
ESP Espionage Subjects
FGE Foreign Government Employees

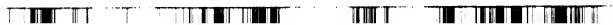
GOV United States Government Employees
HUN Hungarian
ISL Independent Socialist League
JFG Johnson Forest Group

NOI Nation of Islam
MIS Miscellaneous
NPR Nationalistic Party of Puerto Rico
PPA Proletarian Party of America

RUS Russian
ASC American Socialist Clubs
SWP Socialist Workers' Party
UNE United Nations Employees

UPR Union of the People for the Establishment
of the Republic of Puerto Rico
YUG Yugoslavain

ENCLOSURE



858

[illegible]

2585 (Encl.)

items do not add to total column 2, but are included in sections 3, 5, 6, and 7. Columns KP and TF are included in DC column.

Office Memorandum • UNITED STATES GOVERNMENT

DATE: February 10, 1959

TO :

FROM :

SUBJECT: COMMUNIST INDEX

On 10/2/58 issued instructions to the field with respect to re-examination of cases of all individuals whose names are included in the Communist Index (CI), this re-examination to be conducted in equal monthly installments over a 12-month period. This Index is designed to represent a list of individuals who should, in the light of ever-changing conditions, be continually borne in mind with a view toward possible investigation under the Security Index (SI) program.

In connection with this program, we instructed the field to submit certain statistics on a quarterly basis. Reports from all offices are in and tangible results obtained to date from the above program are as follows:

- 1) The names of 11 individuals have been added to the SI based on investigations conducted under this program.
- 2) The field has developed four security informants or potential security informants.
- 3) 14 individuals were found to be employed in sensitive positions requiring additional investigation or dissemination on our part.

At the inception of this program, there were 17,783 names included in the CI and approximately one-fourth of this total would have been handled by the field as of 1/15/59.

In addition to the results tabulated under items 1, 2 and 3 above, there have been a number of cooperative interviews resulting from investigations conducted under this program. Cooperative interviews under this program produce additional intelligence data, provide sources of information, and provide a potential reservoir of possible witnesses in various type hearings even though interviewees may not be potential security informants.

Memorandum for
Re: COLLECTOR INDEX

Review to date of this Index has resulted in the purging of the names of 825 individuals who are either deceased, whose names have been returned to the SI, or who otherwise do not qualify for inclusion in the CI. This, in effect, insures that this Index will, upon completion of the re-examination, contain only individuals who should properly be included therein.

OBSERVATIONS:

The results obtained to date as enumerated above fully justify the time and effort necessarily involved in this re-examination of the CI.

ACTION:

Submitted for information. We will continue to pursue this program and you will be advised of additional results obtained upon receipt of the next quarterly report from the field which is due on 4/15/59.

Office Memorandum ? UNITED STATES GOVERNMENT ²⁵⁸⁷

TO :

DATE: February 27, 1959

FROM :

SUBJECT: ^D SECURITY INDEX

During the past week, 5 cards were added to the Security Index and 25 cards were cancelled, a net decrease of 20.

The Security Index count as of today is 12,796.

ACTION:

None. For information.

Office Memorandum • UNITED STATES GOVERNMENT

2588

DATE: March 6, 1959

SUBJECT: SECURITY INDEX — CONF

During the past week, 11 cards were added to the Security Index and 11 cards were cancelled, resulting in no change in the total.

The Security Index count as of today is 12,796.

ACTION:

None. For your information.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: March 13, 1959

FROM :

SUBJECT: SECURITY INDEX - General

The following is a report on the status of the Security Index since the last count was furnished to you on February 13, 1959:

<u>Week of:</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
February 16-20	21	11	+ 10
February 24-27	5	25	- 20
March 2-6	11	11	No change
March 9-13	<u>19</u>	<u>26</u>	<u>- 7</u>
	56	73	- 17

During the above-mentioned period, there was a net decrease in the Security Index of 17.

For your information, during the preceding five-week period, 61 cards were added and 95 cards were cancelled, a net decrease of 34.

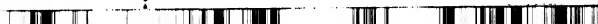
The Security Index count as of today is 12,789.

ACTION:

This is for your information.

998-54

Date 3/1/59	
Division of Assignment Domestic Intelligence	
To: Director, FBI	From: [Signature]
<p>SUGGESTION In security matter type cases where a letter requiring action is submitted at the same time a report is, the report should be sent as an enclosure to the letter. In those security matter type cases where a subject is being recommended for the Security Index Form FD-122 recommending such action would be stapled to the report or if there is a cover letter to the report (summary report) the FD-122 would then be submitted as an enclosure to the letter. No recommendation is being made on other type cases as such a suggestion should be left to the discretion of those handling such cases.</p>	
<p>Current practice or rule (include a usual citation as well as title) Letters, reports and Form FD-122 (in those cases where they are submitted) are submitted separately (not stapled together) even though they complement each other, are on the same date and concern the same subject. (Continued on pg. 2)</p>	
<p>Advantages of suggestion and annual savings (include basis for estimate) The type letters referred to in this suggestion are those wherein the field recommends a subject for deletion from the Security Index or where the field recommends a subject be interviewed. As previously stated, this suggestion also refers to Form FD-122 wherein the field recommends a subject for the Security Index. Since the letters and FD-122 now probably come in from the field paper clipped to reports, due to their very nature, they are usually separated by the Records Branch and are received by the substantive desk as much as 48 hours apart. Since this type of mail demands prompt action on the part of the supervisor, there is a great inconvenience caused by trying to locate the report or letter which has not yet been received. Not only is this a (Continued pg. 2)</p>	
<p>There is no known disadvantage to this suggestion but rather a convenience for all concerned. Should it be necessary to detach the enclosure (report or FD-122 in certain cases) a brief notation will be placed on the cover letter reflecting "enclosure detached." On the enclosure itself no notation will have to be made.</p>	
<p>(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States)</p>	
<p><input checked="" type="checkbox"/> Mr. <input type="checkbox"/> Mrs. <input type="checkbox"/> Miss _____ Signature and Title of Suggestor</p>	
<p>Recommendations and comments of Division Head SEE ADDENDUM PAGE 3</p>	
<p>Signature and Title [Signature] 1959</p>	
<p>(Check Area in this section - If None, see note)</p>	



Current Practice or Rule (Include manual citation as well as acts

There is no known manual citation pertaining strictly to this matter.

Advantages of Suggestion and Annual Savings (include basis for estimate)

burden on the substantive desk, but also on the Records Branch (Locate Unit) who will have been instructed to locate the particular piece of mail. The clerk on the substantive desk will have called the case file on the first piece of mail received and due to the high volume of mail received, will also call for the case file on the second piece of mail which again will cause inconvenience to the Records Branch. In view of the high volume of mail received on a desk, it is not practical for the clerk to review all the mail being held for case files to determine if the case file has already been requested.

Domestic Intelligence Division
March 4, 1959

ADDENDUM:

STREAMLINING COMMITTEE CONSIDERATION

The Subversive Control Section Streamlining Committee has considered SA [redacted] suggestion and makes the following observations and recommendations.

This suggestion involves a problem experienced in the Subversive Control Section whereby the substantive case supervisor oftentimes receives a report and action mail relating to that report in separate mail runs. This situation prevails for the most part, when the field submits a report together with a letter recommending interview of subject or recommending deletion of subject's name from the Security Index (SI), and also when the field submits a report together with a Form FD-122 recommending inclusion of a subject's name in the SI. This situation results from the fact that the Records Branch, in line with its policy of priority handling of mail, detaches letters, airtels, etc., from reports and handles such independently of reports (current rules dictate that reports and related documents be paper clipped together when transmitted by the field to the Seat of Government).

SA [redacted] suggests, in substance, that this problem can be avoided by implementing a rule that reports and related action mail be stapled together and that the action mail show the report as an enclosure. In addition, in those cases where a summary report is submitted with an FD-122 recommending inclusion of a subject's name in the SI, SA [redacted] suggests that the FD-122 be shown as an enclosure to the cover page which, under current rules, accompanies all security summary reports.

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This matter has been discussed with the Records Branch and appropriate clerical personnel of that branch handling incoming mail have been alerted to the necessity of not detaching reports and related action mail, as described above. Handling of mail in this manner thus eliminates the problem involved herein.

It is felt that issuance of new instructions to the field relating to the assembling of mail is unnecessary inasmuch as the stated problem is being corrected, as reflected above. Additionally, however, adoption of this suggestion is objectionable from the standpoint that action mail, such as letters requesting interviews, letters requesting deletion from the SI, and FD-122s recommending inclusion in the SI, are normally detached from their related reports when they reach the Subversive Control Section and are handled separately; e.g., FD-122 is detached and sent to the Statistical Section for handling and copies of letters requesting interviews are detached and returned to the field with stamped approval. Adoption of SA [redacted] suggestion would, therefore, necessitate the supervisor having to make notations on the transmittal communications as to the disposition of any enclosures. If the supervisor fails to place such notations on the transmittal communications, then the Records Branch would have to place the piece of mail on locate, thus effecting additional work for the Records Branch.

A further objection to this suggestion lies in the fact that adoption thereof would effect an additional administrative burden on the field in that the field, in addition to having to remember another rule which would be an exception to the general rule of handling mail, would also have to assemble reports and related action mail, as described above, in a special manner. It is felt that this, in itself, defeats the purpose of streamlining.

RECOMMENDATIONS:

(1) SA [redacted] suggestion not be adopted for reasons set forth above.

(2) This suggestion be referred to the Training and Inspection Division in order that it be acknowledged.

Office Memorandum • UNITED STATES GOVERNMENT 2591

TO :

DATE: March 11, 1959

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SYNOPSIS:

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in espionage, internal security, security matter and foreign intelligence cases in classifications 65, 100 and 105. Status of these cases as of February 28, 1959, is set forth below:

In February, there was an increase in pending active matters in the entire field in the security classifications from 19,045 to 19,292. Delinquent matters increased from 2,255 to 2,371. The percentage of delinquent matters increased from 11.8% to 12.3%. Matters received during February in these categories decreased from 8,847 to 8,211. Matters closed decreased from 9,148 to 7,893.

Letters are being sent to the offices indicated by asterisks on page four herein, commenting on their delinquency and pointing out the necessity of bringing their security cases to a current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the March, 1959, administrative reports.

Memorandum for
Re: DELINQUENCY IN SECURITY CLASSIFICATIONS

DETAILS:

The February, 1959, administrative reports from all offices reflect that the total pending active matters in classifications 65, 100 and 105 increased from 19,045 to 19,292. Delinquent items increased from 2,255 to 2,371. The percentage of delinquent items increased from 11.8% to 12.3%. Matters received during February in these categories decreased from 3,847 to 3,211. Matters closed decreased from 9,148 to 7,893.

The following statistics reflect the status of pending work, including both pending active and pending inactive matters, and delinquency for all field divisions for the last four months.

TOTAL PENDING MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

Classification	11/30/58	12/31/58	1/31/59	2/28/59
65	650	663	709	683
100	13,504	14,614	15,127	15,553
105	<u>5,633</u>	<u>5,466</u>	<u>5,492</u>	<u>5,410</u>
Total	19,787	20,743	21,338	21,646

TOTAL DELINQUENT MATTERS
CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

Classification	11/30/58	12/31/58	1/31/59	2/28/59
65	30	24	33	26
100	1216	1287	1669	1792
105	<u>657</u>	<u>577</u>	<u>553</u>	<u>553</u>
Total	1,903	1,888	2,255	2,371

Memorandum for
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS

MATTERS RECEIVED AND MATTERS CLOSED

	<u>Receipts</u>		<u>Closings</u>	
<u>Classification</u>	<u>1/31/59</u>	<u>2/28/59</u>	<u>1/31/59</u>	<u>2/28/59</u>
65	271	193	225	219
100	5923	5546	5396	5120
105	2653	2472	3527	2554
Total	8847	8211	9148	7893

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices during the past six months.

CLASSIFICATIONS 65, 100 AND 105
ALL FIELD DIVISIONS

<u>Date</u>	<u>Pending</u> <u>Active Matters</u>	<u>Delinquent</u> <u>Matters</u>	<u>Percentage</u> <u>Delinquent</u>
9/30/58	14,512	1,285	8.9%
10/31/58	15,432	1,194	7.7%
11/30/58	17,480	1,903	10.9%
12/31/58	18,450	1,898	10.2%
1/31/59	19,045	2,255	11.8%
2/28/59	19,292	2,371	12.3%

Status of Security Work By Individual Office

Each office is listed according to the percentage of delinquency on February 28, 1959, in total matters in classifications 65, 100 and 105. These statistics reflect the progress during February, 1959.

Memorandum for
Re: DELINQUENCY IN SECURITY INVESTIGATIONS

Office	Active Matters		Percentage Delinquent	
	1/31/59	2/28/59	1/31/59	2/28/59
*Milwaukee	150	156	9.3%	22.4%
*Chicago	1073	1132	15.5%	19.7%
*Cleveland	431	478	16.0%	19.7%
*Atlanta	96	103	11.5%	19.4%
*San Diego	152	143	22.4%	18.9%
*San Francisco	1524	1529	15.5%	18.4%
*Detroit	930	778	4.7%	17.7%
*Indianapolis	301	197	10.0%	15.2%
*Los Angeles	2206	2149	14.1%	15.0%
Miami	159	155	22.0%	14.8%
Oklahoma City	30	35	10.0%	14.3%
Phoenix	61	85	8.2%	14.1%
Knoxville	49	38	18.4%	13.2%
New York	4555	4780	16.5%	13.2%
Portland	98	114	5.1%	12.3%
New Haven	343	382	9.9%	11.8%
Boston	446	527	3.8%	10.6%
New Orleans	85	88	10.6%	10.2%
Philadelphia	702	700	11.5%	10.0%
Memphis	56	52	0.0%	9.4%
Kansas City	53	54	5.0%	9.3%
Buffalo	339	315	10.0%	9.2%
St. Louis	110	133	10.0%	9.0%
Newark	842	893	5.9%	8.6%
Denver	87	78	8.0%	7.7%
Houston	67	65	6.0%	7.7%
Jacksonville	48	39	0.0%	7.7%
Seattle	430	430	11.2%	7.6%
Albany	224	247	4.9%	7.3%
Charlotte	83	97	7.2%	7.2%
Washington Field	1294	1186	7.6%	7.2%
Baltimore	437	438	9.4%	7.1%
Springfield	104	92	6.7%	6.5%

*Letter being sent re delinquent status.

Memorandum for [REDACTED]
 Re: DELINQUENCY IN SECURITY INVESTIGATIONS
 [REDACTED]

<u>Office</u>	<u>Active Matters</u>		<u>Percentage Delinquent</u>	
	<u>1/31/59</u>	<u>2/28/59</u>	<u>1/31/59</u>	<u>2/28/59</u>
Savannah	44	33	2.3%	6.1%
Omaha	29	37	24.1%	5.4%
El Paso	23	19	4.3%	5.3%
Cincinnati	168	179	5.4%	5.0%
Little Rock	26	22	0.0%	4.5%
Norfolk	28	26	7.1%	3.9%
Dallas	53	62	1.9%	3.2%
Salt Lake City	51	64	0.0%	3.1%
San Antonio	30	32	13.3%	3.1%
Pittsburgh	327	334	7.0%	3.0%
Albuquerque	36	40	0.0%	2.5%
Minneapolis	210	281	4.3%	2.5%
Birmingham	52	47	9.6%	2.1%
Mobile	58	55	5.2%	1.8%
Anchorage	30	31	6.7%	0.0%
Butte	57	61	0.0%	0.0%
Honolulu	23	33	0.0%	0.0%
Louisville	36	29	11.1%	0.0%
Richmond	54	61	3.7%	0.0%
San Juan	165	178	0.0%	0.0%